Public Document Pack

Notice of a Meeting



Education Scrutiny Committee Monday, 18 June 2018 at 12:00 Room 2 - County Hall, New Road, Oxford OX1 1ND

Membership

Chairman Councillor Michael Waine Deputy Chairman - Councillor Mrs Anda Fitzgerald-O'Connor

Councillors: John Howson Gill Sanders

Dr Suzanne Bartington Jeannette Matelot Emma Turnbull

Co-optees: Vacancy

By Invitation: Ian Jones Carole Thomson

Notes: Date of next meeting: 27 June 2018

What does this Committee review or scrutinise?

- a focus on the following key areas:
 - o work in relation to the education strategy, and including review of an annual report on progress;
 - o constructive challenge on performance issues highlighting issues where the Committee can support the improvement dialogue;
 - o reviewing the Council's education functions including early years, Special Education Needs and school place planning;
 - reviewing the progress of, and any issues emanating from, the School Organisation Stakeholder Group with regard to admissions patterns and arrangements;
 - o reviewing issues raised by the Schools Forum.
- assists the Council in its role of championing good educational outcomes for Oxfordshire's children and young people;
- provides a challenge to schools and academies and to hold them to account for their academic performance;
- promotes jointed up working across organisations in the education sector within Oxfordshire.

How can I have my say?

We welcome the views of the community on any issues in relation to the responsibilities of this Committee. Members of the public may ask to speak on any item on the agenda or may suggest matters which they would like the Committee to look at. Requests to speak must be submitted to the Committee Officer below no later than 9 am on the working day before the date of the meeting.

For more information about this Committee please contact:

Chairman - Councillor Michael Waine

Email: michael.waine@oxfordshire.gov.uk

Senior Policy Officer - Sarah Jelley, Tel: (01865) 896450

Email: sarah.jelley@oxfordshire.gov.uk

Policy & Partnership Officer - Lauren Rushen, Tel: 07584 481243

Email: lauren.rushen@oxfordshire.gov.uk

Committee Officer - Deborah Miller, Tel: 07920 084239

deborah.miller@oxfordshire.gov.uk

Peter G. Clark Chief Executive

June 2018

About the County Council

The Oxfordshire County Council is made up of 63 councillors who are democratically elected every four years. The Council provides a range of services to Oxfordshire's 678.000 residents. These include:

schools social & health care libraries and museums

the fire service roads trading standards land use transport planning waste management

Each year the Council manages £0.9 billion of public money in providing these services. Most decisions are taken by a Cabinet of 9 Councillors, which makes decisions about service priorities and spending. Some decisions will now be delegated to individual members of the Cabinet.

About Scrutiny

Scrutiny is about:

- Providing a challenge to the Cabinet
- Examining how well the Cabinet and the Authority are performing
- Influencing the Cabinet on decisions that affect local people
- Helping the Cabinet to develop Council policies
- Representing the community in Council decision making
- Promoting joined up working across the authority's work and with partners

Scrutiny is NOT about:

- Making day to day service decisions
- Investigating individual complaints.

What does this Committee do?

The Committee meets up to 6 times a year or more. It develops a work programme, which lists the issues it plans to investigate. These investigations can include whole committee investigations undertaken during the meeting, or reviews by a panel of members doing research and talking to lots of people outside of the meeting. Once an investigation is completed the Committee provides its advice to the Cabinet, the full Council or other scrutiny committees. Meetings are open to the public and all reports are available to the public unless exempt or confidential, when the items would be considered in closed session.

If you have any special requirements (such as a large print version of these papers or special access facilities) please contact the officer named on the front page, giving as much notice as possible before the meeting

A hearing loop is available at County Hall.



AGENDA

- 1. Introduction and Welcome
- 2. Election of Chairman for the 2018/19 Council Year
- 3. Election of Deputy chairman for the 2018/19 Council Year
- 4. Apologies for Absence and Temporary Appointments
- 5. Declarations of Interest see guidance note of the back page
- 6. Petitions and Public Address
- 7. The Proposed Home to School Travel and Transport Policy (Pages 1 68)

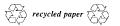
Report by Director for Children, Education and Families (ESC7)

On the 19 June 2018, the Cabinet will consider and determine a Home to School Transport Policy for Oxfordshire. The Education Committee has requested that it consider the report prior to Cabinet.

The Council has proposed and consulted upon a number of changes to its home to school transport policies applying to post-16 students and to those of statutory school age and these are outlined in the Cabinet report.

Oxfordshire County Council's current Home to School Transport Policy is more generous than the law requires for Post-16 students who have an Education Health and Care Plan (EHCP) and for Post 16mainstream students who attend Henley College. Unfortunately, given the continuing pressure on public finances, the Council now needs to critically consider whether it should continue to maintain spending on this nonstatutory assistance for these groups of post16 students. The main proposals include ending automatic free travel for most Post-16 SEND students attending their nearest suitable placement if that placement is over 3 miles away, ending Post-16 subsidised transport to Henley College, clearly specifying when free travel will be provided to alternative education providers and specifying charges for the "Spare Seat" Scheme (formerly known as the Concessionary Travel Scheme) for the years 2018/19 to 2022/23. In addition, as part of Oxfordshire County Council's commitment to the Military Covenant we also consulted on whether to continue for a further year the current time limited free travel arrangements for those students who are resident at RAF Benson (the need for which is linked to the lack of sufficient places the nearest school, Wallingford School) the nearest school to RAF Benson.

The Education Scrutiny Committee is RECOMMENDED to consider the and comment upon the report prior to its consideration by Cabinet.



Declarations of Interest

The duty to declare.....

Under the Localism Act 2011 it is a criminal offence to

- (a) fail to register a disclosable pecuniary interest within 28 days of election or co-option (or re-election or re-appointment), or
- (b) provide false or misleading information on registration, or
- (c) participate in discussion or voting in a meeting on a matter in which the member or co-opted member has a disclosable pecuniary interest.

Whose Interests must be included?

The Act provides that the interests which must be notified are those of a member or co-opted member of the authority, **or**

- those of a spouse or civil partner of the member or co-opted member;
- those of a person with whom the member or co-opted member is living as husband/wife
- those of a person with whom the member or co-opted member is living as if they were civil partners.

(in each case where the member or co-opted member is aware that the other person has the interest).

What if I remember that I have a Disclosable Pecuniary Interest during the Meeting?.

The Code requires that, at a meeting, where a member or co-opted member has a disclosable interest (of which they are aware) in any matter being considered, they disclose that interest to the meeting. The Council will continue to include an appropriate item on agendas for all meetings, to facilitate this.

Although not explicitly required by the legislation or by the code, it is recommended that in the interests of transparency and for the benefit of all in attendance at the meeting (including members of the public) the nature as well as the existence of the interest is disclosed.

A member or co-opted member who has disclosed a pecuniary interest at a meeting must not participate (or participate further) in any discussion of the matter; and must not participate in any vote or further vote taken; and must withdraw from the room.

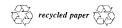
Members are asked to continue to pay regard to the following provisions in the code that "You must serve only the public interest and must never improperly confer an advantage or disadvantage on any person including yourself" or "You must not place yourself in situations where your honesty and integrity may be questioned.....".

Please seek advice from the Monitoring Officer prior to the meeting should you have any doubt about your approach.

List of Disclosable Pecuniary Interests:

Employment (includes "any employment, office, trade, profession or vocation carried on for profit or gain".), **Sponsorship**, **Contracts**, **Land**, **Licences**, **Corporate Tenancies**, **Securities**.

For a full list of Disclosable Pecuniary Interests and further Guidance on this matter please see the Guide to the New Code of Conduct and Register of Interests at Members' conduct guidelines. http://intranet.oxfordshire.gov.uk/wps/wcm/connect/occ/Insite/Elected+members/ or contact Glenn Watson on 07776 997946 or glenn.watson@oxfordshire.gov.uk for a hard copy of the document.



Division(s): All	
------------------	--

CABINET – JUNE 2018

THE PROPOSED HOME TO SCHOOL TRAVEL AND TRANSPORT POLICY

Report by Director for Children's Services

Introduction

- 1. The Council has proposed and consulted upon a number of changes to its home to school transport policies applying to Post 16 students and to those of statutory school age:
 - a. Post 16:
 - i. The discontinuation of the provision of free transport to students with Special Educational Needs & Disabilities; and
 - ii. the ending of subsidising transport to The Henley College (mainstream)
 - b. Statutory school age (5 16 years)
 - Making explicit that children of pre-statutory school age are not covered by the Council's home to school transport policy and that transport will only be provided for the journeys between a home and school;
 - ii. Defining the circumstances in which the Council will provide free transport to Alternative Providers; and
 - iii. Increasing charges for the 'Spare seat' scheme (currently known as the Concessionary Travel Scheme).
- Oxfordshire County Council's current Home to School Travel and Transport 2. Policy is more generous than the law requires for Post 16 students who have an Education Health and Care Plan (EHCP) and for Post 16 mainstream students who attend Henley College. Unfortunately, given the continuing pressure on public finances, the Council now needs to critically consider whether it should continue to maintain spending on this non-statutory assistance for these groups of Post 16 students. The main proposals include ending automatic free travel for most Post 16 SEND students attending their nearest suitable placement if that placement is over 3 miles away, ending Post 16 subsidised transport to Henley College, clearly specifying when free travel will be provided to alternative education providers and specifying charges for the Spare Seat Scheme (formerly known as the Concessionary Travel Scheme) for the years 2018/19 to 2022/23. In addition, as part of Oxfordshire County Council's commitment to the Military Covenant we also consulted on whether to continue for a further year the current time limited free travel arrangements for those secondary school students who are resident at RAF Benson.

- 3. The free travel arrangements for young people of statutory school age who are resident at RAF Benson and attend Icknield Community College are cost-neutral and are a response to a school places issue in the Wallingford area. Icknield Community College is the nearest school that is likely to be able to offer places to those living at RAF Benson and is over 3 miles from the base.
- 4. The legal basis for providing home to school transport is set out in sections 508A, 508B, 508C, 508D and 509AD and Schedule 35B of the Education Act 1996 (as amended by Part 6 of the Education and Inspections Act 2006) and where appropriate the Equality Act and English and European case law. Local authorities are also under a statutory duty to have regard to the Home to School Travel and Transport Guidance and the Post 16 Transport to Education and Training Guidance. The Home to School Travel and Transport Guidance was issued by the Department for Education on 18 July 2014 and was last updated on 7 December 2016. The Post 16 Transport to Education and Training Guidance was issued by the Department Education on 5 February 2014 and was last updated on 26 October 2017. Copies of these documents have been placed in the Members' Resource Centre.
- 5. The Spare Seat Scheme sets out the prices and terms for seats on Home to School Transport routes. The new name for the scheme is intended to avoid confusion with the arrangements for older citizens. The proposed charges for the Spare Seat Scheme for 2020/21, 2021/22 and 2022/23 have been determined by adding 2% for inflation in each successive year. These proposed increases for 2020/21 to 2022/23 are intended to maintain the "real" cost of the charges and reflect the Government's 2% target inflation rate for the Bank of England. The charges for 2018/19 and 2019/20 set out in the consultation document are those originally set by Oxfordshire County Council's Cabinet in February 2014.
- 6. The decision to review the discretionary elements within the policy was made to ensure the policy is equitable and in the light of reduced Central Government funding for local authorities.
- 7. Between 27 Feb 2018 and 30 April 2018, the Council conducted a consultation on changes to the policy on home to school transport.
- 8. The Council will continue to provide transport assistance to all Post 16 students who would otherwise be unable to access education.

Consultation

- Consultations on changes to home to school transport policy need to last at least 28 working days. The consultation was opened on 27 February 2018 and ended on 30 April 2018. Therefore, the consultation lasted for 63 days of which 44 were school days.
- 11. The consultation documents were placed on the County Council's public website and were accessible through the Consultation Portal. Links to the documents were sent to all County Councillors, all state funded mainstream

schools in Oxfordshire, all special schools in Oxfordshire, all FE colleges in Oxfordshire and to Henley College (a 6th Form College). The consultation was publicised through local newspapers as well as Schools News which is circulated to all schools and letters were Posted to those families whose children were most likely to be affected by the change to Post 16 transport for students with special educational needs or disabilities.

- 12. There were 111 responses to the consultation. A summary of the results of the consultation can be found in Annex 1, the SCIA (Social and Community Impact Assessment) ban be found in Annex 2 and the proposed policies for 2019/20 onwards can be found in Annex 3. Details of the 16 to 19 Bursary Fund can be found in Annex 4 and the criteria for Short Break Transport for Disabled Children and Young People are shown in Annex 5.
- 13. Copies of the responses have been placed in the Members' Resource Centre.

Proposals

Proposal 1: Ending automatic free travel for Post 16 students who have special educational needs and disabilities and whose nearest suitable placement is over 3 miles from their home

- 14. If this proposal is agreed Post 16 students with special educational needs and disabilities would continue to receive assistance with travel if they or their parents can demonstrate that they are attending the nearest suitable placement at which their special needs can be met, and that without assistance from the Council they would not be able to attend that placement. In practice, problems in accessing placements are likely to be greater for Post 16 students with special educational needs and disabilities than for mainstream Post 16 students, for example a student may need to attend a special school but cannot walk the relevant distance, there is no suitable public transport and the student's parent has no private vehicle. Therefore, it is recognised that some Post 16 students with special educational needs or disabilities will continue to need travel assistance from the Council but the assessment will be fair, equitable and evidence based and the Council will seek a contribution towards the cost of travel this where this would be appropriate. This would replace the current approach of providing free travel to all Post 16 students with special educational needs or disabilities due to the distance from home to school/college or the lack of a safe walking route, irrespective of any other factors. As with other Post 16 students, those with special educational needs or disabilities may be eligible for bursary funding from the institution attended.
- 15. There is no proposal to change the current arrangements for Post 16 students who are placed in residential special schools. These students will continue to receive free travel to their placements, irrespective of whether the proposals regarding other Post 16 students are adopted. This group is characterised by a high level of special educational needs.

- 16. In addition, if Proposal 1 is agreed those Post 16 students with special educational needs or disabilities who are already receiving travel assistance would continue to do so for the duration of their course. Therefore, the new arrangements we are proposing to introduce from September 2019 would only apply to Post 16 students who have special educational needs or disabilities who are starting a new course at college/school. No Post 16 student would be affected in 2018/19.
- 17. There are already transport appeal arrangements in place for the Post 16 special educational needs or disabilities group. If the phased ending of automatic provision of free travel is agreed, a Post 16 student who can show they cannot access education or training without assistance from the Council will, subject to individual circumstances, receive assistance from the Council to enable access.
- 18. A majority of those who commented on this proposal were opposed to it.
 - Proposal 2: Ending subsidised travel to Henley College from September 2018
- 19. Currently mainstream Post 16 students who are resident in the area served by Icknield Community College, Langtree School, Chiltern Edge School and Gillotts School receive a subsidy towards the cost of travel to Henley College.
- 20. The current arrangements are not equitable since those receiving subsidised travel to Henley College do not receive a subsidy for travel to any other college or school and there is no similar direct subsidy to any other group of mainstream Post 16 students attending a college or school in Oxfordshire.
- 21. To ensure the policy is equitable the subsidy for travel to Henley College needs to be ended in line with the current policy for the rest Oxfordshire.
- 22. Post 16 students may be eligible for bursary funding from Henley College in the same way that other Post 16 students may be eligible for bursary funding when attending other schools and colleges. The bursary funding is accessed by schools and colleges and individual bursaries can total £1,200, dependent on personal circumstances.
- 23. There are already transport appeal arrangements in place for the Post 16 age group and if a Post 16 student can show they cannot access education or training without assistance the Council will, subject to individual circumstances, enable access to the nearest suitable placement.
- 24. A majority of those who commented did not agree with this proposal.
 - Proposal 3: Clearly specifying when free travel will be provided to alternative education providers
- 25. Proposal 3 is that free travel should be provided for those students who have been placed at an alternative education provider if the places have been paid for by Oxfordshire County Council and the distance from home to the

placement is over the statutory walking distance or the route is unsafe to walk even if accompanied as necessary by a responsible adult or they are unable to walk. The statutory walking distance is 3 miles for those who are aged 8 to 16 and 2 miles for those who are 5 to 8. This goes beyond simple statutory entitlement to free travel since most students attend only part of the week and remain on the roll of their school.

- 26. Currently the main provider of alternative education in Oxfordshire is Meadowbrook College. Up until October 2017 Meadowbrook College determined whether its students were eligible for free travel, and it also decided the type of transport that would be made available, for example whether a taxi should be provided. Oxfordshire County Council remained responsible for funding and organising the transport. Free travel was provided on the distance based statutory entitlement.
- 27. Decisions about whether free travel should be made available to any other alternative education providers were made by Oxfordshire County Council.
- 28. The budget for transport to alternative education providers was regularly exceeded and some transport was provided outside of the Home to School Transport Policy.
- 29. From October 2017 the Transport Eligibility Team (part of the Admissions Team) has been responsible for determining whether students should receive free travel to alternative education providers.
- 30. In 2017/18 expenditure on home to school transport to Meadowbrook College fell by £100,000. This is directly attributable to the changes made in determining free travel to Meadowbrook College. These changes involved a more consistent application of the current policy.
- 31. A majority of those who commented did not agree with this proposal.
 - Proposal 4: Setting charges for the "Spare Seat" Scheme (formerly known as the Concessionary Travel Scheme)
- 32. The "Spare Seat" Scheme (formerly known as the Concessionary Fares Scheme) sets out the prices and terms for seats on Home to School Transport routes operated by the Council that can be used by children and young adults not eligible for free travel. The new name for the scheme is intended to avoid confusion with the arrangements for older citizens.
- 33. The overall cost of the contracts used to run the home to school transport services increased at a rate of 2% a year between 2009 and 2012 but the Council did not pass on these additional costs to families by increasing fares. The first increase in concessionary fares took place in September 2013. In February 2014 the Cabinet set concessionary fares up until 2019/20 with the aim of reducing the subsidy to concessionary travellers.

- 34. Currently the parents of children from low income families do not have to pay the concessionary fare. Low income families are defined as those in receipt of the maximum of Working Tax Credit or whose children eligible for free school meals. There is no proposal to change this arrangement and therefore the charge will continue to be waived for students of statutory school age from low income families.
- 35. The proposed charges for 2018/19 and 2019/20 are those originally set by the Council's Cabinet in February 2014. The proposed charges for the "Spare Seat" scheme for 2020/21, 2021/22 and 2022/23 have been determined by adding 2% for inflation in each successive year. The proposed increases for 2020/21 to 2022/23 are intended to maintain the "real" cost of the charges by reflecting the Government's 2% target inflation rate for the Bank of England. The proposed charges are shown in the table below.

Table 1. Proposed Charges for 2018/19 to 2022/23

2018/19 Reception to Year 13	
Less than 3 miles	£352.99 per annum
3 miles and over	£657.836 per annum
2019/20 Reception to Year 13	
Less than 3 miles	£370.64 per annum
3 miles and over	£690.72 per annum
2020/21 Reception to Year 13	
Less than 3 miles	£378.20 per annum
3 miles and over	£704.82 per annum
2021/22 Reception to Year 13	
Less than 3 miles	£385.92 per annum
3 miles and over	£719.20 per annum
2022/23 Reception to Year 13	
Less than 3 miles	£393.80 per annum
3 miles and over	£733.88 per annum

- 36. Ceasing to increase charges on an annual basis would represent a subsidy to a minority of families based on geography and the availability of seats. This would be an inequitable approach.
- 37. A majority of those who commented on this proposal were opposed to it.
 - Proposal 5: Continuing to provide free travel from RAF Benson to Icknield Community College
- 38. As part of its commitment to the Military Covenant the Council consulted on whether to continue to provide free travel for young people of statutory school age who are resident at RAF Benson and attend Icknield Community College. This provision is cost-neutral and is a response to a continuing school places issue in the Wallingford area. The Council needs to regularly review this special arrangement to ensure that there has been no change of circumstances and that the arrangement is still necessary.

- 39. Wallingford School, the nearest secondary school to RAF Benson, is due to expand to meet a projected increase in demand from within its catchment area but this expansion is not intended to meet potential additional demand from outside its catchment area and RAF Benson is not within the catchment area. Icknield Community College is the next nearest school to RAF Benson.
- 40. A majority of those who commented on this proposal were in favour of its adoption. The headteachers of RAF Benson Primary School, Wallingford School and Icknield Community College all favour retaining this guaranteed provision of free travel from RAF Benson to Icknield Community College.
 - Proposal 6: To adopt the Home to School Travel and Transport Policy documents for those aged 5 to 16 (the group defined by Central Government as covered by the statutory guidance on Home to School Travel and Transport) and Post 16 students
- 41. There is no proposal to change the reasons for providing free travel for those aged 5 to 16 but the policy has been rewritten to ensure clarity.
- 42. The Home to School Travel and Transport Policy document for Post 16 students has been rewritten to reflect the proposals consulted upon between 26 February and 30 April 2018.
 - Proposal 7: Setting a cash limited sum for disabled children and young people for travel to after school activities
- 43. This proposal was not part of the consultation but is made in response to the strongly worded opposition to excluding the provision of transport to after school activities from the Home to School Transport Policy for those of statutory school age.
- 44. Home to school travel is intended for travel at the beginning of the school day from a child's home address to the school they attend and for that child's return to home at the end of the school day. It is not intended as a means of accessing child care arrangements or after school activities.
- 45. However, there has been some provision of free travel for after school activities during the school term for some disabled children and young people. There is evidence that this has been highly valued by families and special schools.
- 46. Setting a specific cash limited budget for assisting children to access after school would help address the concerns expressed by parents and schools. The criteria would need to be similar to the current criteria for supporting access to holiday activities for children aged 5 17 years. The children supported in this way would have the most complex needs, or be identified as being from vulnerable families, and they would not have access to transport that would help attend after school clubs. The criteria for Short Break

Transport for Disabled Children and Young People (for holiday activities) are attached as Annex 5.

Carbon Reduction

47. Any reduction in the number of vehicles operated by the Council will reduce the Council's carbon footprint. Additionally, any pupil who walks or cycles to school due to the measures proposed in this report will be involved in a healthier life style and contribute a real carbon reduction (as opposed to those cases where a parent transports a child to school by car). However, the withdrawal of free transport to some schools could lead to more parents choosing to convey their children to school by car, leading to a net increase in Carbon emissions. Officers will work with willing groups of parents and schools to seek to implement more sustainable alternatives, for instance helping procure collective transport and seeking to increase the availability of public bus services.

Financial and Staff Implications

- 48. If Proposal 1 is agreed, in a full year, there will be a potential saving of £300,000. Assuming those receiving free travel before the proposed change continue to receive this assistance until the end of their two-year course, and the proposed change is introduced in September 2018, the full saving will be achieved in the 2020/21 fiscal year. If the proposed change is introduced in September 2019 the full saving will be achieved in the following fiscal year, 2021/22.
- 49. If Proposal 2 is agreed there would be a potential saving of £28,000 for each full year. Therefore in 2018/19 there would be a potential saving of £16,000. The full savings would be made from 2020/21.
- 50. There are no financial implications regarding Proposal 3.
- 51. If Proposal 4 is agreed the planned increases for 2018/19 and 2019/20 will be implemented and charges in 2020/2021, 2021/22 and 2022/23 will increase in line with projected inflation.
- 52. If Proposal 5 is agreed there will be no cost implications for Oxfordshire Council.
- 53. There are no financial implications regarding Proposal 6.
- 54. It is suggested that if Proposal 7 is accepted for the first year of operation, 2018 to 2019, the new cash limited budget should be set at £50,000 for 2018/19. This arrangement would need to be subject to annual review.

RECOMMENDATIONS

- 55. The Cabinet is RECOMMENDED to agree the following proposals for SEND students:
 - (a) To agree the ending of the current arrangements giving free travel to Post 16 students who have special educational needs and/or disabilities, levying the 'spare seat' charge where the Council provides transport, and implementing this change from September 2019. In addition, it is recommended that the Cabinet agrees to continue to provide transport assistance to all Post-16 students who would otherwise be unable to access education and to encouraging low income parents of Post 16 students to apply to their school or college for a 16–19 bursary to defray the costs of transport.
 - (b) To agree to the setting of a specific cash limited budget for supporting access to after school clubs for those who have the most complex needs or are identified as being from vulnerable families who do not have access to transport. The eligibility criteria should be similar to those for supporting access to holiday activities for this group of children and young people who are aged 5 to 17.
- 56. The Cabinet is RECOMMENDED to agree the following proposals for all students:
 - (a) To agree the ending of the current arrangements giving free travel to Post 16 students to Henley College and to implement this change from September 2018.
 - (b) To agree that from September 2018 free travel should be provided for those students who have been placed at an alternative education provider if the places have been paid for by Oxfordshire County Council and the distance from home to the placement is over the statutory walking distance or the route is unsafe to walk even if accompanied, as necessary, by a responsible adult.
 - (c) To confirm the increased charges for the Spare Seat Scheme for 2018/19 and 2019/20 and agree an increase in the charges for the Spare Seat Scheme of 2% in 2020/21, 2% in 2021/2022 and a further 2% in 2022/23.

- (d) To agree to the continuation of free travel for children of secondary school age who live at RAF Benson to Icknield Community College and to agree to annually review this arrangement.
- (e) To introduce the new Home to School Travel and Transport Policy for those aged 5 to 16 and the new Post 16 Home to School/College Transport Policy from September 2019.

LUCY BUTLER

Director for Children's Services

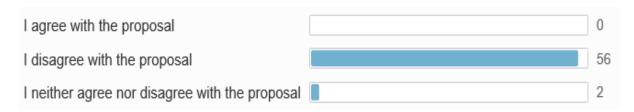
Background papers: Responses to the consultation are available in the Member's Resource Centre or on request.

Contact Officer: Neil Darlington, Admissions and Transport Services Manager,

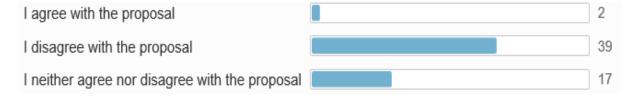
June 2018

A summary of the results of the consultation on proposed changes to the Home to School Travel and Transport Policy

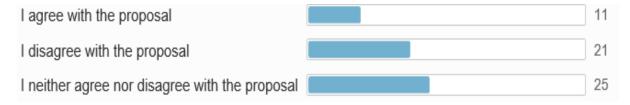
Q1: How do you feel about the ending of free travel for most Post-16 SEND students from September 2018?



Q2: How do you feel about the ending of Post-16 subsidised transport to Henley College?



Q3: How do you feel about the Council clearly specifying when free travel will be provided to alternative education providers?



Q4: How do you feel about the charges for the 'Spare Seat' scheme (formerly known as the Concessionary Travel Scheme) increasing in line with the Government's 2% target inflation rate?



Q5: How do you feel about the Council continuing the time limited free travel arrangements for young people of statutory age who are resident at RAF Benson and attend Icknield Community College?



Themes mentioned by respondents during the consultation

Themes	Number of references
Limit interaction with life outside of home	10
SEN children have just as much of a right to education as those without	4
Limit future opportunities	3
Difficult for parents to fit school hours around their work	8
Discriminatory	21
Policy is misguided	1
Money saved would be minimal	2
No regard to Council policies on safeguarding children and young people.	1
Just an attempt to cut costs	5
Policy barely acknowledges Special schools	1
Undermines quality of delivery of EHCP	2
Undermines County's work on responding to OFSTED concerns	2
Consultation is unlawful	3
Consultation should be withdrawn	3
Consultation fails to support parents with SEN children	2
Consultation does not explain what training Transport team has to assess	2
Short-sighted to make places available at special schools and not include support to those that need it	1
Home to School transport should be allowed	1
All children 2-19 with EHCP (in progress) should get transport to named school	1
Criteria to receive Council support too restrictive	1
Proposal lacking information	3
Draft proposal doesn't address several mandatory points	1
All children must remain in education until 18	5
Local authority should consider needs of those vulnerable to becoming NEETs	1
Proposal is additional barrier to parents	2
Proposal directly contradicts Council's ethos	3

Restricting choice	1
Officers writing EHCPs are also charged with controlling costs	2
Clarify Spare Seat Scheme	1
Disadvantaging rural students	3



Service and Community Impact Assessment (SCIA)

Front Sheet:

Directorate and Service Area:

Children Education and Families
Education, Sufficiency and Access and Special Educational Needs and Disabilities

What is being assessed (e.g. name of policy, procedure, project, service or proposed service change):

Home to School Transport Policy

Responsible owner / senior officer:

Neil Darlington, Admissions and Transport Services Manager

Date of assessment:

26 February 2018, updated 11 May 2018, 5 June 2018 and 6 June 2018

Summary of judgement:

The Council needs to reduce non-statutory expenditure given the pressure on public finances.

The main proposals include ending free travel for most Post 16 SEND students, ending Post 16 subsidised transport to Henley College, clearly specifying when free travel will be provided to alternative education providers and continuing for a further year the current time limited free travel arrangements for those students who are resident at RAF Benson. In addition, the proposals include specifying charges for the "Spare Seat" scheme for the years 2018/19 to 2022/23.

The free travel arrangements for young people of statutory school age who are resident at RAF Benson and attend Icknield Community College are essentially costneutral and are a response to a school places issue in the Wallingford area. Icknield Community College is the nearest school that is likely to be able to offer places to those living at RAF Benson and is over 3 miles from the base.

The proposed charges for the "Spare Seat" scheme for 2020/21, 2021/22 and 2022/23 have been determined by adding 2% for inflation in each successive year. These proposed increases for 2020/21 to 2022/23 are intended to maintain the real cost of the charges and reflect the Government's 2% target inflation rate for the Bank

of England. The charges for 2018/19 and 2019/20 are those originally set by Oxfordshire County Council's Cabinet in February 2014.

Detail of Assessment:

Purpose of assessment:

The assessment has been prepared because of proposed changes to the Home to School Travel and Transport Policy.

You should also include the following statement to clearly set out the reasons and context for undertaking the assessment:

Section 149 of the Equalities Act 2010 ("the 2010 Act") imposes a duty on the Council to give due regard to three needs in exercising its functions. This proposal is such a function. The three needs are:

- Eliminate unlawful discrimination, harassment and victimisation and other conduct prohibited by the Equality Act.
- Advance equality of opportunity between people who share a protected characteristic and those who do not.
- Foster good relations between people who share a protected characteristic, and those who do not.

Complying with section 149 may involve treating some people more favourably than others, but only to the extent that that does not amount to conduct which is otherwise unlawful under the new Act.

The need to advance equality of opportunity involves having due regard to the need to:

- remove or minimise disadvantages which are connected to a relevant protected characteristic and which are suffered by persons who share that characteristic,
- take steps to meet the needs of persons who share a relevant protected characteristic and which are different from the needs other people, and
- encourage those who share a relevant characteristic to take part in public life or in any other activity in which participation by such people is disproportionately low.
- take steps to meet the needs of disabled people which are different from the needs of people who are not disabled and include steps to take account of a person's disabilities.

The need to foster good relations between different groups involves having due regard to the need to tackle prejudice and promote understanding.

These protected characteristics are:

- age
- disability
- gender reassignment
- pregnancy and maternity
- race this includes ethnic or national origins, colour or nationality

- religion or belief this includes lack of belief
- sex
- sexual orientation
- marriage and civil partnership

Social Value

Under the Public Services (Social Value Act) 2012 the Council also has an obligation to consider how the procurement of services contracts with a life value of more than £173,934¹ might improve the economic, social, and environmental well-being of the area affected by the proposed contract, and how it might act to secure this improvement. However, it is best practice to consider social value for all types of contracts, service delivery decisions and new/updated policies. In this context, 'policy' is a general term that could include a strategy, project or contract.

Context / Background:

Oxfordshire County Council's current Home to School Travel and Transport Policy provides a greater level of financial support than the law requires for Post 16 students who have special educational needs and disabilities as well as for Post 16 mainstream students who attend Henley College. Unfortunately, given the continuing pressure on public finances, the Council now needs to critically consider whether it should continue to maintain spending on this non-statutory assistance for these groups of Post16 students.

Approximately £8.6 million is spent on SEND transport for under 16s each year, with a further £1.1m spent annually on transport for Post 16 SEND students and those attending Meadowbrook College. Expenditure has increased by £2.5m since 2013/14, in contrast to a reduction of £2.7m in the cost of home to school transport to mainstream schools.

In 2013/14, 2014/15, 2015/16, 2016/17, and 2017/18 expenditure on mainstream transport was respectively £9,427,972, £8,276,710, £7,795,705, £7,441,114, and £6,715,532 (estimated). However, the expenditure on non-mainstream transport in these years was respectively £6,153,168, £7,199,546, £8,587,017, £9,302,245, and £9,890,296.

Total expenditure on Home to School transport in 2013/14 was £15,581,140, in 2014/15 it was £15,476,256, in 2015/16 it was £16,382,722, in 2016/17 it was £16,743,359, and in 2017/18 it is expected to be £16,605,828 (estimated figure).

The overall savings from the proposed changes to policy and practice are expected to be £1,101,000 in 2020/21.

¹¹ EC Procurement Threshold for Services

Proposals:

The County Council's current Home to School Travel and Transport Policy is more generous than the law requires for Post 16 students who have Special Educational Needs and Disabilities and for Post16 mainstream students who attend Henley College and live in the areas served by Icknield Community College, Langtree School, Chiltern Edge School and Gillotts School. Unfortunately, given the continuing pressure on public finances, the Council now needs to critically consider whether it should continue to maintain spending on this non-statutory assistance for these groups of Post16 students.

There is also a need for clarity regarding when free travel will be made available to attend a provider of alternative education.

The proposal to continue to provide free travel from RAF Benson to Icknield Community College is cost-neutral.

Proposal 1. Ending automatic free travel for Post 16 students who have special educational needs and disabilities and whose nearest suitable placement is over 3 miles from their home

There is no legal requirement to automatically provide free travel to Post 16 SEND students but there is still a need to assist those who otherwise would not be able to access education or training provision and to assist the most vulnerable or socially excluded.

Under the existing policy free travel is automatically provided to those Post 16 SEND students who attend the nearest suitable placement and it is proposed to end this approach for new Post 16 SEND students from the beginning of September 2019.

The proposed change would place these students at no disadvantage to mainstream Post 16 students. In addition, Post 16 SEND students would continue to receive assistance with travel if they or their parents can demonstrate that they are attending the nearest suitable placement at which their special needs can be met and that without assistance from the Council they would not be able to attend that placement. In practice, problems in accessing placements are likely to be significantly greater for SEND students than for mainstream Post 16 students, for example a student may need to attend a special school but cannot walk the relevant distance, there is no suitable public transport and the student's parent has no private vehicle. Therefore, it is recognised that some Post 16 SEND students will continue to need travel assistance from the Council but the assessment will be fair, equitable and evidence based. This is intended to replace the current universal approach of providing free travel to Post 16 SEND students based on the distance from home to school/college or, if less than 3 miles away, there is no safe walking route, irrespective of any other mitigating factors such as family income.

There is no proposal to change the current arrangements for Post 16 SEND students who are placed in residential special schools. These students will continue to receive free travel to their placements, irrespective of whether the proposals regarding other Post 16 students are adopted. All these students have high level special educational needs that require a residential placement.

Post 16 SEND students in receipt of travel support who are in receipt of travel support prior to September 2019 (the proposed date for introducing the new policy) would not be affected for the duration of their course. However, new Post 16 students who have special educational needs or disabilities would, potentially, be affected from September 2019.

There will be appeal arrangements in place for Post 16 SEND students to ensure that decisions can be challenged by families.

Post 16 SEND students may be eligible for bursary funding from the institution attended and will be encouraged to apply to that institution for bursary assistance.

Proposal 2: Ending subsidised travel to Henley College from September 2018

Currently Post 16 students who are resident in the area served by Icknield Community College, Langtree School, Chiltern Edge School and Gillotts School receive a subsidy towards the cost of travel to Henley College. There is no direct subsidy to any other group of mainstream Post 16 students attending a college in Oxfordshire.

There is no statutory requirement to provide subsidised travel to Post 16 students and to ensure the policy is equitable the subsidy for travel to Henley College needs to be ended or a similar subsidy should be provided to Post16 students who attend other colleges and schools in Oxfordshire. The current arrangements are not equitable.

Therefore, given the financial difficulties faced by the Council, it is proposed to end the travel subsidy provided to students attending Henley College. This would affect students from September 2018.

Some Post 16 students may be eligible for bursary funding from Henley College.

There will be appeal arrangements in place for this age group and the Council will continue to assist Post 16 students if it can be shown that they would otherwise be unable to access education or training.

Proposal 3: Clearly specifying when free travel will be provided to alternative education providers

If the Council applies the criteria on statutory entitlement to free travel only to those on the roll of an alternative provider and not on the roll of a school this may affect the use of places paid for by the Council since travel for many students would then be the responsibility of the school or parent rather than the Council. This would make it very difficult for schools to use the provision unless they are close to the alternative provider (the main provider of alternative education is Meadowbrook College which has a main base in Oxford). Therefore, the Council proposes to provide free travel to places it has funded at alternative education providers, subject to the distance from home to alternative education provider being over the relevant statutory walking distance or if the distance is less than the statutory walking distance whether the route is safe to walk, accompanied as necessary by a responsible adult.

The statutory walking distance is 3 miles for those aged 8 to 16 and 2 miles for those aged 5 to 8. This goes beyond simple statutory entitlement to free travel since most students attend only part of the week and remain on the roll of their school.

Currently the main provider of alternative education in Oxfordshire is Meadowbrook College. Up until October 2017 Meadowbrook College determined whether its students were eligible for free travel, and it also decided the type of transport that would be made available, for example whether a taxi should be provided. Oxfordshire County Council remained responsible for funding and organising the transport. Free travel was provided on the distance based statutory entitlement.

The budget for transport to alternative education providers was regularly exceeded and some transport was provided outside of the Home to School Transport Policy.

From October 2017 the Transport Eligibility Team (part of the Admissions Team) has been responsible for determining whether students should receive free travel to alternative education providers.

In 2017/18 expenditure on home to school transport to Meadowbrook College fell by over £100,000. This is directly attributable to the changes made in determining free travel to Meadowbrook College. These changes involved a more consistent application of the current policy.

Proposal 4: Setting charges for the "Spare Seat" Scheme (formerly known as the Concessionary Travel Scheme)

The proposed charges for the "Spare Seat" scheme for 2020/21, 2021/22 and 2022/23 have been determined by adding 2% for inflation in each successive year. The proposed increases for 2020/21 to 2022/23 are intended to maintain the "real" cost of the charges by reflecting the Government's 2% target inflation rate for the Bank of England. The charges for 2018/19 and 2019/20 are those originally set by Oxfordshire County Council's Cabinet in February 2014.

The charge will continue to be waived for students from low income families.

Ceasing to increase charges on an annual basis would represent a subsidy to a minority of families based on geography rather than income. This would be an unfair and inequitable approach.

Proposal 5: Free travel from RAF Benson to Icknield Community College

The free travel arrangements for young people of statutory school age who are resident at RAF Benson and attend Icknield Community College are cost-neutral and are a response to a school places issue in the Wallingford area.

The nearest secondary school to RAF Benson is Wallingford School but RAF Benson is not within the catchment area and children from this location are highly unlikely to be offered places. Icknield Community College is the nearest school that is likely to be able to offer places to those living at RAF Benson and it is over 3 miles from the base. In addition, Icknield Community College is a popular school and if it is not named on an application a child is unlikely to be offered a place. Given the lack of spare capacity at Wallingford School this means that a child may have to be transported to the nearest available school and in 2018 this would have been Didcot for a boy and Oxford for a girl.

This situation is unique in Oxfordshire.

Proposal 6: To adopt the Home to School Travel and Transport Policy documents for those aged 5 to 16 (the group defined by Central Government as covered by the statutory guidance on Home to School Travel and Transport) and Post 16 students

There is no proposal to change the reasons for providing free travel for those aged 5 to 16 but the policy has been rewritten to ensure clarity.

The Home to School Travel and Transport Policy document for Post 16 students has been rewritten to reflect the proposals consulted upon between 26 February and 30 April 2018.

Any issues regarding the proposals are addressed separately in the SCIA and the Cabinet report.

Proposal 7: Setting a cash limited sum for disabled children and young people for travel to after school activities

Home to school travel is intended for travel at the beginning of the school day from a child's home address to the school they attend and for that child's return to home at the end of the school day. It is not intended as a means of accessing child care arrangements or after school activities. Nevertheless, in response to comments expressed during the consultation on proposed changes to the policy on home to school transport the Council is considering setting a cash limited budget to assist disabled children and young people access after school clubs.

This arrangement will not be part of the Home to School Transport Policy.

Evidence / Intelligence:

A public consultation was undertaken between 27 February and 30 April. This will inform the eventual Cabinet decision.

The affected groups are:

- 1. Post 16 students in the area covered by Icknield Community College, Langtree School, Chiltern Edge School and Gillotts School.
- 2. Post 16 SEND students
- 3. Students attending a provider of alternative education to attend a course that is not funded/commissioned by OCC
- 4. Students travelling in spare seats in transport provided by OCC for those who are eligible for free travel. Students travelling in spare seats are fare payers.
- 5. Students in Years 7 to 11 travelling from RAF Benson to Icknield Community College
- 6. Disabled children and young people who need assistance to access after school activities

Alternatives considered / rejected:

The alternative to the proposed policy changes regarding SEN transport would be to follow the policy and practice of previous years. There would be no reduction in expenditure.

The alternative to setting fare increases in advance would be to rely on the Council making an annual decision on fare increases. This would mean that families would not have long term information on the likely cost of using home to school transport routes. Ceasing to increase charges on an annual basis would simply represent a subsidy to a minority of families based on geography rather than income and would be an inequitable approach.

The alternative to the proposed policy changes regarding transport to alternative education providers would either be to provide the statutory minimum, which would increase the cost of attendance to schools or parents, or return to the previous practice of relying on Meadowbrook College (the main provider of alternative education) to determine eligibility, an approach which resulted in an overspend of approximately £200,000 in 2016/17.

Impact Assessment:

Identify any potential impacts of the policy or proposed service change on the population as a whole, or on particular groups. It might be helpful to think about the largest impacts or the key parts of the policy or proposed service change first, identifying any risks and actions, before thinking in more detail about particular groups, staff, other Council services, providers etc.

It is worth remembering that 'impact' can mean many things, and can be positive as well as negative. It could for example relate to access to services, the health and wellbeing of individuals or communities, the sustainability of supplier business models, or the training needs of staff.

We assess the impact of decisions on any relevant community, but with particular emphasis on:

- o Groups that share the nine protected characteristics
 - age
 - disability
 - gender reassignment
 - pregnancy and maternity
 - race this includes ethnic or national origins, colour or nationality
 - religion or belief this includes lack of belief
 - sex
 - sexual orientation
 - marriage and civil partnership
- Rural communities
- Areas of deprivation

We also assess the impact on:

- o Staff
- o Other council services
- Other providers of council services
- Any other element which is relevant to the policy or proposed service change
- How it might improve the economic, social, and environmental of the area affected by the contract if the Public Services (Social Value) Act 2012 applies

For every community or group that you identify a potential impact you should discuss this in detail, using evidence (from data, consultation etc.) where possible to support your judgements. You should then highlight specific risks and any mitigating actions you will take to either lessen the impact, or to address any gaps in understanding you have identified.

If you have not identified an impact on particular groups, staff, other Council services, providers etc. you should indicate this to demonstrate you have considered it.

Impact on Individuals and Communities:

Community / Group being assessed (as per list above – e.g. age, rural communities – do an assessment for each one on the list)

Summarise the specific requirements and/or potential impact on this community / group, and then highlight the most significant risks and mitigating action that has been or will be taken.

Risks	Mitigations
Post16 students attending in the area covered by Icknield Community College, Langtree School, Chiltern Edge School and Gillotts School. The consultation contained a proposal to end subsidised travel to Henley College	 Students will be able to apply for bursary funding at Henley College. Those unable to access Post 16 education because of the cost of transport will be still be able to apply for assistance from the council. There will be an appeals/complaints system
Post 16 SEN students will be affected by proposed changes to Post 16 travel	 Students will be able to apply for bursary funding. Those unable to access Post 16 education because of the cost of transport will be still be able to apply for assistance from the council. There will be an appeals/complaints system
Students attending alternative education providers such as Meadowbrook College will not receive free travel if they do not meet the distance or walking route requirements	There will be an appeals/complaints system
There will be annual increases in the cost of purchasing a spare seat in transport provided by OCC for those who are eligible for free travel.	 Fare increases are intended to reflect rising inflation and avoid further subsidising this group.
Students in Years 7 to 11 travelling from RAF Benson to Icknield Community College	The proposed arrangements address concerns expressed by the RAF and local schools and whether they are agreed or not the children at RAF Benson will continue to receive free travel if they are unable to gain a place at Wallingford School (the nearest school to their homes).
Disabled children and young people traveling to after school activities	 The proposed cash limited budget for this activity is intended to address concerns expressed by families and schools regarding access to after school activities. There is no legal requirement to provide assistance of this kind and there is no basis for any transport appeal. Therefore if Cabinet decide not to proceed the effect

cannot be mitigated.

Impact on Staff:

Summarise the specific requirements and/or potential impact on staff, and then highlight the most significant risks and mitigating action that has been or will be taken.

Risks	Mitigations
Increased workload within the	Additional temporary staffing is in place
Admissions Team	

Impact on other Council services:

Summarise the specific requirements and/or potential impact on other council services, and then highlight the most significant risks and mitigating action that has been or will be taken.

Risks	Mitigations
Implementation of the new policy and practice will involve an increased workload for the Supported Transport Service	3 additional staff have been appointed to implement changes in practice.

Impact on providers:

Summarise the specific requirements and/or potential impact on providers of council services, and then highlight the most significant risks and mitigating action that has been or will be taken.

Risks	Mitigations
There may be a reduction in the take up of places on courses that are provided by Meadowbrook College (or any other provider of alternative education) but which are not funded by OCC	It is open to schools to fund the travel to Meadowbrook College.
Selection of courses for Post 16 SEND students	There is an appeals system in place.

Social Value

If the Public Services (Social Value) Act 2012 applies to this proposal, please summarise here how you have considered how the contract might improve the economic, social, and environmental well-being of the relevant area.

How might the proposal improve the economic well-being of the relevant area?

How might the proposal improve the environmental well-being of the relevant area?

Action plan:

Summarise the actions that will be taken as a result of the assessment, including when they will be completed and who will be responsible. It is important that the officer leading on the assessment follows up to make sure the actions are completed, and updates the assessment as appropriate. Any significant risks identified should also be added to the appropriate service or directorate risk register, to ensure they are appropriately managed and reviewed.

Action	By When	Person responsible
Public consultation	27 February 2018 to 30	Neil Darlington
	April	
Cabinet report	19 June 2018	Neil Darlington

Monitoring and review:

Try to be as specific as possible about when the assessment will be reviewed and updated, linking to key dates (for example when consultation outcomes will be available, before a Cabinet decision, at a key milestone in implementation)

Person responsible for assessment:

Version	Date	Notes
		(e.g. Initial draft, amended following consultation)
1	26 February 2018	Initial draft
2	11 May 2018	Review following the end of the consultation
3	5 June 2018	Review prior to the Informal Cabinet meeting due on 5 June 2018

		4	6 June 2018	Review prior to the Cabinet meeting due on 19 June 2018
--	--	---	-------------	---

Oxfordshire County Council's Proposed Home to School Travel and Transport Policy 2019/20 onwards for Reception to Year 11

1. Introduction

- 1.1 Parents have a legal duty to make necessary arrangements to ensure that their statutory aged children attend school regularly. The council is only required to provide free school travel to children resident within the administrative area of Oxfordshire County Council who are eligible under the law and this policy. If children move to an address outside the administrative area of Oxfordshire County Council, the responsibility for determining and, where appropriate, providing free or assisted travel passes to the child's new home authority.
- 1.2 The legal basis for the provision of home to school transport is set out in sections 508A, 508B, 508C, 508D and 509AD and Schedule 35B of the Education Act 1996 (as amended by Part 6 of the Education and Inspections Act 2006) and, where appropriate, the Equality Act and English and European case law. In addition, local authorities are under a statutory duty to have regard to the Home to School Travel and Transport Guidance issued by the DfE in July 2014 and the statutory Post 16 Transport to Education and Training guidance issued in October 2016.
- 1.3 Oxfordshire County Council is keen to encourage young people to walk or cycle to the school or college they attend, or to make use of public transport.
- 1.4 Those who are not resident in Oxfordshire are advised to contact their own home local authority for details of any policy that their local authority may have regarding home to school/college transport.
- 1.5 Free and subsidised transport is not provided to children of pre-school age who attend nurseries or other Early Years settings, irrespective of whether they have an Education Health and Care Plan. Travel to nursery/early years settings is wholly the responsibility of a child's parent. This the case both for children who have an Educational Health and Care Plan and those who do not have a such a plan.
- 1.6 There is no legal right of appeal should a parent believe the policy regarding free travel to nursery/early years settings should be set aside in the case of their child or any other child.
- 1.7 Normally eligibility for free travel will be determined at the time that a school place is allocated through:
 - Oxfordshire's coordinated admissions scheme for entry at the normal points of admission;
 - the issuing of an Education, Health and Care Plan;
 - the operation of the Fair Access Protocol;
 - the In-Year Coordinated Admissions Scheme.

In addition, the School Admissions Team determines whether free transport should be provided for a temporary or permanent placement funded by the council at an alternative education centre, such as Meadowbrook College.

- 1.8 Parents applying for places in-year at schools that are not part of the in-year coordinated admissions scheme for Oxfordshire need to check the Home to School Travel and Transport Policy to see whether their children may be eligible for free transport. At that point if they believe their children are eligible they need to apply directly to the School Admissions Team using the online form. The School Admissions Team will then determine whether free travel should be provided. The schools that are not part of the coordinated admissions scheme are listed on the admissions page of Oxfordshire's public website.
- 1.9 Having an Education, Health and Care Plan does not give an automatic entitlement to travel assistance, free or subsidised. Therefore, if a school has been named in an Education, Health and Care Plan in accordance with parental preference and it is not the nearest suitable school, and there is no other basis in the Home to School Travel and Transport Policy for agreeing free travel, there is no obligation on Oxfordshire County Council to provide free or subsidised travel. In these circumstances transport to school is wholly a parent's responsibility.
- 1.10 When, under the Home to School Travel and Transport Policy, children and young people are entitled to free travel it is provided by the most cost effective means. This will usually be by the provision of a free bus pass. However, where numbers are small, children may sometimes have to be transported by taxi. If parents wish to take their children to school and it is therefore possible to avoid the provision of a taxi, the council may agree to the payment of a mileage allowance. The mileage allowance is provided for the child's journey to school and the return to the child's home. Parents are not provided with a mileage allowance for their own return to home in the morning or their journey to the school in the afternoon, i.e. the council pays a mileage allowance for two journeys per day rather than four. The mileage allowance is 40p per mile. If through a change in circumstance the payment of the mileage allowance proves no longer to be the cheapest means of transporting the child to school, the alternative means of travel will be offered and the parent will be given up to 6 weeks to consider the new arrangement. At the end of that period or when the alternative means of transport is taken up, whichever is the sooner, the mileage allowance will be withdrawn.
- 1.11 Where free travel is provided or a seat is purchased through the Spare Seat Scheme travel is provided for attendance at the beginning and end of the school day only and not for extracurricular activities. This applies both to children who have an Education Health and Care Plan and those who do not have a Plan.
- 1.12 Free or subsidised travel is not provided for children attending induction, taster or transitional days or sessions before joining the school/establishment.
- 1.13 If free or subsidised travel is provided to an educational establishment there is no free or subsidised travel between sites at that educational establishment or from that educational establishment to any other educational provider/providers.
- 1.14 The responsibility for determining entitlement to free travel rests with the School Admissions Team since transport decisions relate to the school attended. The responsibility for organising transport rests with the Supported Transport Team.
- 1.15 Any information regarding Oxfordshire's Home to School Travel and Transport Policy obtained from any source other than the School Admissions Team of Oxfordshire County Council or the Oxfordshire public website should be disregarded.

- 1.16 Buses and coaches used on contracted home to school transport routes are public service vehicles and are subject to specific safety legislation. This is enforced by an initial inspection and certification of the vehicle followed by subsequent annual checks. Vehicles are also subject to random roadside checks undertaken by the 'Vehicle and Operator Service Agency' (VOSA). VOSA may prohibit the use of any vehicle that is non-compliant, i.e. is in a dangerous condition, not roadworthy and/or the driver's hours are irregular. Any service provider using sub-standard vehicles may lose their operator's licence.
- 1.17 No free transport is provided to address poor attendance or non-attendance unless this is attributable to permanent or temporary medical/disability/mobility issues that mean a child cannot walk to the nearest available school. This applies both to children who do not have an Education Health and Care Plan and those do have such a plan.
- 1.18 If free travel is agreed children and young people will normally be expected to use public transport (ordinary scheduled bus or train services) or, if this is unavailable, contracted transport such as a coach or minibus. Up until the end of Year 5 children of primary school age who receive free travel to school by public transport will normally be expected to travel with a parent and the parent as well as the child will be eligible for a free bus pass. However, in normal circumstances, once a child is of Year 6 age and above only the child will receive free travel. Parents will not normally be able to accompany their children on contracted home to school transport routes.
- 1.19 Taxis will only be used where there:
 - is no public transport; or,
 - it would be too onerous to use public transport due to multiple changes of bus; or,
 - it can be demonstrated that a young person is unable to travel on public transport or a contracted coach/minibus because of specific permanent or temporary disabilities/special needs; or
 - the journey would take longer than 1 hour 15 minutes for secondary age pupils, or 45 minutes for a children of primary school age, and it would be a significantly shorter journey time by taxi.
- 1.20 There are circumstances in which a young person will travel alone in a taxi. However, this is normally when there are no other travellers to be carried rather than because there is an actual requirement for the child to travel alone.
- 1.21 Specialised tail lift vehicles will only be agreed after an assessment by the Supported Transport Service or following a successful Stage 1 or Stage 2 appeal.
- 1.22 Lone taxi travel will also only be agreed after an assessment by the Supported Transport Team or following a successful Stage 1 or Stage 2 appeal. Assessments will be made by specialist officers within the Supported Transport Team.

2. Roles and Responsibilities of the Parent

- 2.1 Parents should ensure that a child of statutory school age receives appropriate full-time education. In all except a small number of cases this involves attending a school.
- 2.2 Parents are responsible for making any necessary arrangements for attendance at an appropriate school or other setting, including submitting timely applications for admission.

- 2.3 Regarding travel to school, parents are expected to:
 - accompany their child as necessary when walking to and from school;
 - accompany their child as necessary when walking to and from a pick-up point for transport to school and waiting with their child until the vehicle arrives;
 - ensure that their child has any travel pass that has been issued before their child leaves home;
 - ensure that their child knows what to do if they lose their travel pass and are refused travel, or if for any reason the vehicle does not arrive, for example, this could be return home, go to a neighbour or telephone the parent for assistance;
 - provide evidence of personal circumstances in support of any appeal for free transport;
 - submit any Stage 1 or Stage 2 appeal;
 - inform the School Admissions Team of any change of address or school and return any pass issued because of living at a previous address;
 - inform the council of any change in financial circumstances that may affect entitlement under the low income arrangements set out in the Home to School Travel and Transport Policy
- 2.4 Parents have a right to express a preference for their child's admission to a specific school or schools. However, this right is solely concerned with admission to school and there is no eligibility for free transport based upon parental preference of school. Therefore, if a child is not eligible for free travel the parent concerned is wholly responsible for getting their child to that school.
- 2.5 Similarly, parents who transfer their child to an alternative school for any reason will not be able to claim eligibility for free travel unless the child concerned meets the eligibility criteria shown in this document, for example free transport will not be provided on the basis that a parent believes a child to be unhappy at their original school.

3. Statutory Walking Distance

3.1 In understanding home to school transport, and what can and cannot be provided free of charge, it is important to understand what is referred to as "the statutory walking distance". This is 2 miles for children who are under 8 years of age, and 3 miles for those of statutory school age who are aged 8 and over. It is measured along the shortest route along which a child, accompanied by a responsible adult, may walk with reasonable safety. The route may include footpaths, bridleways, and other pathways, as well as recognised roads. All such routes need to be open to the public. If issues are raised over the possible safety of a walking route the School Admissions Team will arrange for an initial assessment and, if necessary, a full road safety assessment by a member of the Traffic and Road Safety Team.

4. Walking Routes to School

- 4.1 The council expects that, where necessary, a child will be accompanied to school by a responsible person, such as a parent or other adult. This is a well-established legal point regarding the responsibilities of a parent and means that any assessment of route safety assumes that a child will be accompanied as necessary by a parent or other adult.
- 4.2 It is also well-established in law that the shortest publicly accessible route may include:

- footpaths;
- shared footpath/cycle tracks;
- bridleways and other pathways;
- recognised roads;
- paths along trunk roads;
- footpaths along which there is a permissive right of way.

It is important to note that there is no requirement for a route to be maintained by Oxfordshire County Council or by another public body. It simply needs to be available for public use.

- 4.3 If a parent is concerned that a child needs to be accompanied for safety reasons but the route has been judged by the council to be safe it is the responsibility of that parent to ensure that the child is accompanied on the route to and from school. Parental perception of risk is not sufficient cause for the provision of free or subsidised travel.
- 4.4 Route Assessments are carried out by a member of the Traffic and Road Safety Team, in accordance with Oxfordshire County Council's Home to School Travel and Transport Policy, the guidance issued by the Department for Education in 2014 and the Road Safety manual 'Assessment of Walked Routes to School' which is issued by Road Safety GB.
- 4.5 In accordance with the law, all routes are assessed with the assumption that pupils are accompanied as necessary by a responsible person (see paragraph 4.1 above). Routes are not classed as unavailable solely due to any or all of the following factors:
 - lonely routes;
 - routes that pass close to canals, rivers, ditches, lakes, ponds;
 - routes that require railway crossings if a suitable authorised crossing is present;
 - the absence of street lighting.
- 4.6 It is clear from relevant case law that assessments must look at the relationship between pedestrians and traffic only and that personal safety/security issues of children travelling alone should not to be considered. Therefore, routes are assessed in terms of road safety rather than personal safety/security in any other sense.
- 4.7 The assessment carried out is a road safety assessment. This assessment does not include the weight of the bags carried by an individual, the local weather conditions, temporary surface conditions such as mud or puddles, the presence of uncut hedges, difficult terrain and the arduousness of the route or whether the accompanying responsible adult will also have a younger child or pram with them.
- 4.8 If a footway is over ½ metre in width the footway is classed as an available route.
- 4.9 If a footway is less than ½ metre in width then traffic volumes and speeds are included in the assessment to determine whether the footway is an available route.
- 4.10 Even if there is not a footway the walking route will still be assessed as available if it is safe to walk, accompanied, as necessary, by a responsible adult. The assessment will take account of traffic flows and whether drivers have enough time to slow down or pedestrians have time to step-off the road or verge. It is the responsibility of a parent to ensure that a child is accompanied as necessary on the walking journey to school.

- 4.11 No walking route can be absolutely safe. The term used in the Road Safety GB guidance to describe the accepted standard is "reasonable safety".
- 4.12 Assessments will usually take place in the morning during the times children will be travelling to school and assessments may also be undertaken when returning home in the afternoon. Visits will be timed, where possible, so that crossing assessments of main roads take place at the times when the number of children travelling to school is highest.
- 5. Children who cannot reasonably be expected to walk to school because of their mobility problems or because of associated health and safety issues related to their special educational needs or disability (SEND)
- 5.1 Children who cannot walk to school because of their mobility problems or because of associated health and safety issues related to their special educational needs or disability (SEND), will not automatically be refused free travel on the basis that they live within the statutory walking distance of the school attended, if that school is the nearest that they could attend.
- 5.2 Parents who believe their child is unable to walk to the nearest school that they could attend because of mobility problems or associated health and safety issues will be expected to provide supporting evidence from a GP or consultant. In the case of a child with an Education Health and Care Plan the Plan may provide all the information required.
- 5.3 Free transport will not be agreed to *any* school irrespective of distance, journey time or number of other suitable schools that are closer to the family home. <u>Free</u> travel will only be provided to the nearest suitable school.
- 5.4 The Supported Transport Team may need to assess the mobility problems, or associated health and safety issues, related to a student's special educational needs or disability (SEND) to determine the type of free travel that can be made available to that student.
- 6. Children with an Education, Health and Care Plan
- 6.1 The Children and Families Act received the Royal Assent in March 2014 and this resulted in the gradual replacement of Statements of Special Educational Need with Education, Health and Care Plans.
- 6.2 Having an Education, Health and Care Plan does not give automatic eligibility for free or subsidised travel. Therefore, if a school has been named in an Education, Health and Care Plan in accordance with parental preference, and there is a nearer suitable and available school, and there is no other basis in the Home to School Travel and Transport Policy for agreeing free travel, transport to the named school will be wholly the responsibility of that child's parent.
- 6.3 Some children with Education, Health and Care Plans may have specific needs that require the use of specialist transport that is not widely available. If a specialist vehicle is not required, it may still be necessary to use more expensive transport provision, such as taxi transport, to meet the specific needs of the children concerned. However,

in all cases the council will provide the cheapest possible means of travel that will meet a child's need.

- 6.4 Parents of children with Education, Health and Care Plans may, in certain circumstances, be given the option of a personal budget to meet some or all of the provision detailed in the Plan and special transport will be an element of the personal budget.
- 6.5 Whether there is a requirement to assist in meeting a child's travel needs will be considered when an Education, Health and Care Plan is issued or amended. Liaison will take place between the School Admissions and Special Educational Needs and Disability (SEND) Services to ensure the needs of the child are fully understood, as they relate to travel arrangements.

7. Assessments regarding Travel Arrangements

- 7.1 If free travel is agreed, an assessment regarding a child's mode of travel will be made by the Supported Transport Team. This will normally only be necessary for children with significant disabilities/special needs. In most cases the child will have an Education, Health and Care Plan. Options will include:
 - direct travel payment;
 - independent travel;
 - directly procured travel assistance.
- 7.2 A parent will be formally notified, in writing, of the travel arrangements that the council believes to be appropriate. At that point the parent may appeal against the mode of transport decided upon through the normal transport appeal process set out in this document. The first stage of this process is to appeal to the Admissions and Transport Services Manager. Prior to any appeal the council will only make available the transport decided upon in the assessment. The result of any transport appeal is binding on the council.

8. Children in Public Care (looked after children)

- 8.1 Children in public care (looked after children) and children who were looked after, but ceased to be so because they were adopted (or became subject to a child arrangements order or a special guardianship order) will be assessed against the Home to School Travel and Transport Policy. If a child is not entitled to free travel, it is the carer's responsibility to ensure that he/she will be able to get the child to and from school.
- 8.2 If the professionals working with the child believe that there are extenuating circumstances that should be considered, the child's social worker may refer the issue to the Admissions and Transport Services Manager for a Stage 1 review.

9. Split site schools

9.1 In the case of split site schools, as with all other schools, when assessing whether a child should receive free travel because of the walking distance to that school, the distance will be measured to the site they initially attend. **This decision will not be**

reviewed because a child subsequently moves to a different site of the same school.

- 9.2 The following Oxfordshire secondary schools currently have split sites:
 - The Cherwell School:
 - King Alfred's Academy;
 - Lord Williams's School.
- 9.3 Those currently attending split site schools will be affected by this change from September 2018.

10. Distance Measurement for Free Transport for Children of Low Income Families

10.1 The 2 mile limit is measured in the same way as the "statutory walking distance". However, the 6 mile and 15 mile upper limits are not walking routes. The 6 mile and 15 mile limits are measured along routes that are passable using a road route suitable for motorised vehicles.

11. Home

- 11.1 In this policy document a child's home is defined as the child's main place of residence during the normal school week. Free travel can only be provided to and from that one address.
- 11.2 There is no use of notional addresses based on the midpoint between a mother's address and a father's address or addresses of convenience such as the address of a grandparent, cousin, family friend or legal representative.
- 11.3 Where children spend time with parents at more than one address then the address considered as the main address will be the one that they live at (i.e. sleep at) for most of term-time school nights (Sunday night to Thursday night). If children spend time equally at different addresses, then the address used for admissions purposes and to determine transport will be the one registered for child benefit. We will request proof of the registered address, which must pre-date the application.
- 11.4 Free travel is not provided to and from the address of other family members with whom the child is not normally/mainly resident, for example the address of a grandparent.

12. Travel to a Friend's Home, Induction/Taster Days, Breakfast/After School Clubs, Work Experience and Foreign Exchange Programmes

- 12.1 No free travel can be provided on an ad hoc basis to children wishing to travel to the homes of children who are entitled to free transport. In addition, no free transport will be provided to:
 - attend work experience;
 - attend an induction or taster day at another school/college;
 - attend a school as part of a foreign exchange programme;
 - attend appointments and activities for medical or sports reasons;
 - attend breakfast or after-school clubs;

- attend extracurricular activities/clubs;
- attend school trips.
- 12.2 Paragraph 12.1 applies both to children who do not have an Education Health and Care Plan and those who do have such a plan.

13. Escorts

- 13.1 Escorts are normally only provided when it has been established through the "Mode of Travel Assessment" or appeals process that a child with an Education, Health and Care (EHC) Plan has a specific need to be accompanied. Escorts are subject to Disclosure and Barring Service (DBS) checks and undertake Safeguarding training. Escorts will not normally be provided in any other circumstances.
- 13.2 Examples of factors that may be considered when determining whether to provide an escort are shown below:
 - medical issues:
 - health and safety related issues, including risk to self or others;
 - the child's mobility;
 - severe learning or physical difficulties that necessitate continual care and supervision.
- 13.3 If a passenger escort is provided, he or she will:
 - travel with the child from an agreed pick-up point to an agreed drop-off point;
 - assist with entry to, and exit from, the vehicle;
 - ensure as far as reasonably practicable, a safe journey for the child and other passengers;
 - provide a caring environment whilst on the vehicle.
- 13.4 Once transport with an escort has been arranged, parents must provide full details of any changes in the child's needs and circumstances, including any information specific to the journey or which should be passed on to others at the destination.
- 13.5 A passenger escort may supervise more than one child on a journey, consistent with providing the appropriate level of service for each individual child while they are on the vehicle.
- 13.6 It is a parental responsibility to get a child to the pick-up and from the drop-off point for education transport. Therefore, parents must be ready at the arranged pick up and drop off times to ensure the child's safe handover.
- 13.7 Escorts are not assigned for the specific purpose of managing behaviour. An acceptable standard of behaviour is expected of all young people using transport contracted by the council.
- 13.8 The need for an escort is reviewed on an annual basis.

14. Drivers

14.1 Drivers used on contracted transport for home to school travel are subject to Disclosure and Barring Service (DBS) checks and they undertake Safeguarding training.

15. Parents accompanying children in OCC transport

15.1 Parents will not normally be able to travel in OCC provided transport.

16. Change of Address

16.1 If a child is in receipt of free travel and the family changes address the child's parent needs inform the School Admissions Team. The child's eligibility for free travel will then be reassessed against the Home to School Travel and Transport Policy. The parent will then be notified in writing if the child is still longer eligible for free travel.

17. "No Pass, No Travel"

- 17.1 All passengers are required to carry a pass if one has been issued to them. This establishes whether they may be carried on the vehicle, either under a statutory entitlement, a discretionary entitlement or under the Spare Seat Scheme.
- 17.2 Oxfordshire operates a "No Pass, No Travel Policy" for the safety of its passengers and to restrict access to vehicles to passengers who are not eligible. By limiting access to vehicles, the council seeks to avoid situations where eligible passengers cannot board because their seats are occupied by non-eligible passengers. A full vehicle cannot safely carry additional passengers.
- 17.3 Children may not board a public service vehicle without a pass or the means to pay for the journey. "No Pass, No Travel" takes the same approach with contracted vehicles.
- 17.4 A child who is unable to present a pass when requested to do so by the vehicle driver or council officer will not normally be carried on the vehicle.
- 17.5 It is a parent's responsibility to ensure that their children have a pass each morning to get on the vehicle to school or college. If not, the parent may have to return home with the child or make other arrangements to get them to school.
- 17.6 If a child loses the pass during the school day, he or she can approach the school to arrange for a temporary pass to get home. No child eligible for free travel will be refused access for the return journey. A child who has been issued with a pass and persistently travels without it may be banned from travelling on the vehicle.

18. Offer of free transport made in error

18.1 If free transport is offered in error, because of a mistake made by the council, the free travel will be withdrawn after a notice period of not less than 6 weeks.

18.2 If free transport is offered in error because of false or inaccurate information provided by the parent the transport may be withdrawn immediately.

19. Assessment of eligibility for free transport on admission to mainstream school, special school and alternative education providers

- 19.1 An assessment of eligibility for free travel is made by the School Admissions Team as part of the normal admissions process for entry to mainstream schools. Parents are normally notified of the decision in the letter offering a school place.
- 19.2 If a child ceases to be eligible during the school term, for example due to moving address, the provision will be discontinued at the end of that term.
- 19.3 In the case of children who do not have an Education, Health and Care Plan, and whose parents make in-year applications to mainstream schools that are not part of the Oxfordshire In-Year Scheme, eligibility will be assessed when the parents concerned contact the School Admissions Team to request an assessment. Appendix 1 lists the mainstream schools in Oxfordshire that are currently not part of the In-Year Scheme. This list may change in the future since currently admission authorities do not have to be part of the In-Year Scheme.
- 19.4 The School Admissions Team also determines eligibility for free travel to alternative education providers and eligibility for free travel for those with an Education Health and Care Plan.

20. Free transport for those of school age (Reception to Year 11)

- 20.1 Children within the following categories are eligible for free travel:
 - a. Children attending the nearest available school or educational placement to their address, if the distance from home to school is over the "statutory walking distance" of 3 miles if aged 8 or over or 2 miles if less than aged 8 and of school age. This applies whether the school was listed on the Common Admissions Form (CAF) or not and whether the child concerned does or does not have an Education, Health and Care Plan.
 - b. Children attending the nearest school in Oxfordshire, if the distance from home to school is over the "statutory walking distance" of 3 miles if aged 8 or over or 2 miles if less that aged 8 and of school age. This applies whether or not the school was listed on the Common Admissions Form (CAF) and whether the child concerned does or does not have an Education, Health and Care Plan.
 - c. Children attending the nearest available school to their address even if it is less than the statutory walking distance, if it would not be safe for a child accompanied by an adult to walk from the home to the school. This applies whether a child does or does not have an Education, Health and Care Plan. If the route is subsequently determined to be safe to walk the parent will be been given up to 6 weeks' notice of the withdrawal of free transport. At the end of

that period, or when the alternative means of transport is taken up, whichever is the sooner, the mileage allowance will be withdrawn.

- d. Where at least 20% of addresses are nearest to the catchment/designated area school and the rest are nearest to another school free transport will be provided to the catchment school for all addresses if the distance is beyond the "statutory walking distance" or there is no safe walking route. This is referred to as the 'split village' entitlement. This additional entitlement applies to all children of the relevant age for the schools concerned and applies whether a child does or does not have an Education, Health and Care Plan. The villages affected are listed in Appendix 2.
- e. Children who are aged 8 or over and are under 11 years old who are eligible for free school meals, or whose parents are in receipt of the maximum level of Working Tax Credit, and attend the nearest school if it is over 2 miles from their home. This entitlement applies to all children of the relevant age for the schools concerned and applies whether a child does or does not have an Education, Health and Care Plan.
- f. Children aged 11 to 16 who are eligible for free school meals or whose parents are in receipt of the maximum level of Working Tax Credit and who attend one of their three nearest suitable schools (or places other than school at which they might receive education under section 19(1) of the Education Act 1996), where they live more than 2 but not more than 6 miles from that school. The 2 mile distance is measured by "walking route" and the 6 mile distance is measured by road route. This entitlement applies to all children of the relevant age for the schools concerned and applies whether a child does or does not have an Education, Health and Care Plan.
- Ghildren aged 11 to 16 who are eligible for free school meals, or whose parents are in receipt of the maximum level of Working Tax Credit, and want their child to be educated in accordance with their religion or belief and they attend the nearest suitable school preferred on grounds of religion or belief that is over 2 miles but no more than 15 miles from their home. The 2 mile distance is measured by "walking route" and the 15 mile distance is measured by road route. This entitlement applies to all children of the relevant age for the schools concerned. Therefore, this criterion whether a child does or does not have an Education, Health and Care Plan.
- h. Children entitled to free transport, who move house during Year 11 and continue to attend their original school, subject to the following limits:
 - transport can be provided other than by taxi;
 - The distance travelled is no more than 15 miles.

This applies whether a child does or does not have an Education, Health and Care Plan.

- i. Children who cannot walk to school because of their mobility problems or because of associated health and safety issues related to their special educational needs (SEND) or disability, if the school they attend is the nearest suitable and available school that they could attend. In the case of a child with an Education Health and Care Plan, the Plan may provide all the information required.
- j. Children who attend their nearest suitable and available school and are temporarily unable to walk to school because of a short or medical condition.

Evidence of the medical condition and its effects is required from a GP or consultant. This applies whether a child does or does not have an Education, Health and Care Plan.

k. Children who live at RAF Benson and attend Icknield Community College (annually reviewable). This applies whether a child does or does not have an Education, Health and Care Plan.

21. Free Travel to Alternative Education Providers

- 21.1 The School Admissions Team will determine whether free travel will be provided to children and young people who have been placed at an alternative education provider by the council. A short term full time placement at an alternative education provider would normally follow a permanent exclusion from a mainstream school and some children may receive a long term full time placement at an alternative provider. In addition, some children attend council funded days at an alternative education provider and other attend a mix of council and school funded days at an alternative education provider.
- 21.2 Currently the main provider of alternative education for Oxfordshire County Council is Meadowbrook College which is an academy and independent of council control. This determination will be made on the same basis as attendance at a mainstream school and the relevant criteria are shown in the 20.1 above. No free travel will be provided to school funded days at an alternative education provider.
- 21.3 Therefore after a permanent exclusion from school a young person allocated a council funded short term place at Meadowbrook College (or a similar establishment) will receive free travel if that young person:
 - lives over the statutory walking distance from the institution attended; or,
 - lives under the statutory walking distance from the institution but the route is unsafe to walk, even if accompanied by an adult; or
 - meets the eligibility criteria related to family income.
- 21.4 Free travel to both short and long-term places will be provided by the most costeffective means.
- 21.5 If a young person is allocated a mix of council funded days and school funded days at Meadowbrook College (or similar establishment) the criteria for provision of free transport will be applied and if there is a right to free travel on the council funded days the transport costs for those days will be met by the council. Any transport costs on school funded days will the responsibility of the school/family. Therefore, if a young person has two council funded days (and meets the criteria for free transport) and two school funded days at Meadowbrook College (or similar establishment) 50% of the cost will be met by the Local Authority and 50% will be met by the school or family. Travel funded by the council will be provided by the most cost-effective means.
- 21.6 If a young person allocated a short term or long-term council funded place at Meadowbrook College (or a similar establishment) does not meet any of the criteria for provision of free transport their parent will have the right of appeal. The transport appeal process is set out in this policy document.
- 21.7 Students attending an alternative education provider should have the same start and finish times and if free home to school travel is agreed it will only be provided at the beginning and end of the school day.

- 21.8 No free transport will be provided at council expense to address poor attendance or non-attendance at the alternative education provider.
- 21.9 If free travel is agreed the "default" position will be that students will be expected to use public transport (service bus or rail). Taxis will not normally be provided within urban and rural areas served by service bus or rail routes.

21.10 Taxis will only be used:

- if there is no public or contracted bus or minibus transport; or,
- it would be too onerous to use public transport because of multiple changes of bus; or,
- the journey would take longer than 1 hour 15 minutes for secondary age pupils, or 45 minutes if of primary school age, and it would be a significantly shorter journey time by taxi.
- 21.11 Most students within Oxford will not be eligible for free travel to Meadowbrook College given the relatively short distances that are likely to be travelled.
- 21.12 Students living in Bicester and Bloxham who attend a council funded place at Meadowbrook West Bar in Banbury will normally be expected to use public transport.
- 21.13 Most students who live in Banbury will not be eligible for free travel to Meadowbrook West Bar since no student of secondary school age will live far enough away to meet the distance criterion.
- 21.14 As with students who attend mainstream or special schools any necessary assessments regarding the mode of travel/travel arrangements for young people attending an alternative education provider will be made by the Supported Transport Team. The same appeal arrangements will apply as for all other children of statutory school age.

22. Naming a school in an Education, Health and Care Plan when there is a nearer suitable and available school

22.1 If the parent of a child with an Education, Health and Care Plan requests a particular school, and that school is named in the Plan, no free or subsidised transport will be provided to that school if there is a nearer suitable school that has been identified by the SEND Team that can meet that child's assessed needs.

23. Free Travel to Out County Residential Schools for those with an Education, Health and Care (EHC) Plan or Statement of Special Educational Need aged 11 to 16

23.1 Out County Weekly Boarding

A child is eligible for free travel at the beginning and end of each term and at the beginning and end of each school week to a total of 76 single journeys per year.

23.2 Termly Boarding (3 terms per year)

Children of 11 or over are entitled to free travel at the beginning and end of each term and half term up to a maximum of 16 single journeys per year.

Children aged up to 11 are entitled to free travel at the beginning and end of each term and half term, plus 4 discretionary journeys home per year, up to a maximum of 24 single journeys per year.

23.3 Termly Boarding (4 terms per year)

Children of 11 or over are entitled to free travel at the beginning and end of each term and half term up to a maximum of 16 single journeys per year.

Children aged up to 11 are entitled to free travel at the beginning and end of each term and half term, plus 4 discretionary journeys home per year, up to a maximum of 24 single journeys per year.

23.4 Out County 52 Week Boarding (joint placement with another agency)

All boarders (or parents) are entitled to 12 single trips home per year (broadly relating to term times). Any additional trips will be the responsibility of the other agency.

- 23.5 Payment of parental journeys for those with children at out county residential special schools
 - > Payment will be made if one of the following applies:
 - > attendance at their child's annual review:
 - attendance at any meeting called by the council at the pupil's school;
 - journeys necessitated by a child's sickness or emergency medical appointments;
 - an agreed journey to visit a new school placement;
 - > to attend up to three additional meetings per year at the school (called by the school or requested by the parents) if sanctioned by the council in advance:
 - to travel with the child on train or service bus journeys if the child needs an adult escort.

23.6 Overnight Accommodation

The council will not normally reimburse the cost of overnight accommodation for parents/carers.

24. Applications for Transport Assistance on Grounds of Religion and Belief

24.1 In making decisions on assistance with transport the council will respect parents' religious and philosophical convictions as to the education to be provided for their children in so far as this is compatible with the provision of efficient instruction and training and the avoidance of unreasonable public expenditure.

- 24.2 However, a parent will need to satisfy the council of the genuine nature of the religious and/or philosophical belief and that the application is made in good faith. The burden of proof lies with the child's parent/parents.
- 24.3 Examples of acceptable evidence are:
 - The provision of a baptismal certificate.
 - A statement of atheism.
 - A statement of adherence to a particular faith.
 - A letter of support from a priest or rabbi stating that the child belongs to a particular congregation.

Normally two pieces of evidence will be required.

- 24.4 It is important to note that the council will consider the financial consequences of any applications for assistance and that setting up new coach services or taxi routes, or specifically continuing them when they could be discontinued, in order to accommodate new travellers would normally fall within the definition of "unreasonable public expenditure". However, where there are spare seats on already existing home to school transport routes, or scheduled public transport services, the council will be able to consider applications for places under the Spare Seat Scheme arrangements.
- 24.5 The council will not consider academic grounds expressed for preferring a particular school when making a decision on whether to provide assisted transport on grounds of faith or belief.
- 24.6 Decisions on applications for transport assistance on grounds of faith or belief will normally be taken by a panel of three.

25. The "Spare Seat Scheme"

- 25.1 The "Spare Seat Scheme" operates on contracted routes that are operated for the benefit of those who are entitled to free transport to and from school. The key points regarding this scheme are set out below:
 - The council cannot guarantee that a young person will keep the seat for longer than one full term (based on a three-term academic year).
 - Fare prices are reviewed annually.
 - The parent, or in the case of Years 12 and 13, the student, must complete an application form.
 - Parents are required to pay in advance for one full term's travel.
 - The price charged covers a return journey for every school day of the relevant period.
 - There will be no rebates for those deciding to travel for less than the maximum number of possible journeys per term, for example there is no rebate if a young people decides to use his/her bus pass for morning travel and returns by some other private means in the afternoon.
 - If a seat is available a bus pass will only be issued on receipt of a completed application form, and correct payment.
 - There is no guarantee that the bus will continue to run throughout a young person's time at a school, or that the place on the bus will not be withdrawn at some future date if the place is required for a young person who is entitled to free travel.

- The Spare Seat charge will be waived for those of statutory school age who are eligible for free school meals, or in the case of those aged 5,6 or 7 would be eligible for free school meals on income grounds, or whose parent is in receipt of the maximum level of Working Tax Credit.
- If there are more applicants than places a parent will be able to add a child's name to a waiting list. Any waiting list for a specific route will operate for no longer than one academic year.
- If there is an available home to school transport route operated on behalf of Oxfordshire County Council, students who are not of statutory school age and who are aged 16 to 18, may use the Spare Seat Scheme to purchase a seat on that route to enable access to their school or college.
- When there are more requests to pay for seats on a specific route than there
 are seats available, they will be allocated in the descending order of priority
 shown in the table "Priority for Spare Seats".

Table 1- Priority for Spare Seats

Priority	Category
1.	Those with an Education, Health and Care naming the school
2.	Looked After Children
3.	Years 12 and 13 (if there is no available service bus route)
4.	Children in receipt of Free School Meals or whose parent /parents are in receipt of the maximum of Working Tax Credit
5.	Those who travelled on the route the previous term
6.	By year group, in ascending order of priority from Reception to Year 11 (or to Year 13 if there is an available service bus route)

^{*}Where there are more applicants than places in any of the above categories priority will be given to those living closest to the destination school (measured using the shortest designated route on Oxfordshire County Council's Geographic Information System)

25.2 The charges for 2018/19 and 2019/20 are set out in Table 2. These fares were set in 2014.

Table 2 - Spare Seat Fares

Spare Se	eat Fares 2018/19
Reception to Year 13Less than 3 miles	£352.99 per annum

Reception to Year 13Over 3 miles	£657.83 per annum
Spare	e Seat Fares 2019/20
Reception to Year 13Less than 3 miles	£370.64 per annum
Reception to Year 13Over 3 miles	£690.72 per annum

25.3 The fares for the Spare Seat Scheme for 2020/21, 2021/22 and 2022/23 are shown in Table 3. The fares include an annual 2% inflation increase and rounding to the nearest whole number. The use of the 2% figure reflects the target inflation figure set for the Bank of England. If this target changes or transport inflation rises beyond 2% the council reserves the right to consult on the use of a different inflation figure and the amendment of "Spare Seat Fares".

Table 3 - Spare Seat Fares for 2020/21, 2021/22 and 2022/23

Spare Seat Fare 2020/21			
Reception to Year 13Less than 3 miles	£ 378 per annum		
Reception to Year 13Over 3 miles	£705 per annum		
Concessionary Fares 2021/22			
Reception to Year 13Less than 3 miles	£386 per annum		
Reception to Year 13Over 3 miles	£719 per annum		
	#		
Spar	re Seat Fares 2022/23		
Reception to Year 13Less than 3 miles	£394 per annum		
Reception to Year 13Over 3 miles	£733 per annum		

26. Code of Conduct for those travelling on Home to School Transport

- 26.1 The Code of Conduct for those travelling on Home to School Transport is shown at Appendix 3.
- 26.2 Free travel, or "Spare Seat" travel, may be suspended if a child who is aware of the Code of Conduct breaches it in a significant way. The child's school may also potentially, impose a disciplinary sanction. The Code of Conduct applies to all travellers although the special needs of a child with an Education Health and Care Plan will be taken into account when considering a response to breaching the Code.
- 26.3 If free travel is suspended the child's parent has a right of appeal against the decision. The appeal process is the two-stage process set out in section 30. Stage 1 reviews are conducted by the Admissions and Transport Services Manager and Stage 2 reviews are carried out by an independent panel.

27. Home to School Transport Appeals

The appeals process set out below applies to:

- children and young people who live in Oxfordshire, are of statutory school age, and attend a mainstream school;
- children and young people with an Education, Health and Care Plan who attend either a mainstream school or a special school;
- children and young people of statutory school age who are not on the roll of a mainstream or special school who attend alternative education provided at Oxfordshire County Council expense, for example at Meadowbrook College.
- 27.2 A parent may appeal over any of the following matters:
 - the transport arrangements offered;
 - their child's eligibility:
 - the distance measurement in relation to statutory walking distances; and
 - the safety of the route.

Stage 1: Review by the Admissions and Transport Services Manager

- 27.3 A parent has 20 working days from receipt of the council's home to school transport decision to make a written request asking for a review of the decision.
- 27.4 The written request should detail why the parent believes the decision should be reviewed and give details of any personal and/or family circumstances the parent believes should be considered when the decision is reviewed, including information from a child's EHCP they consider relevant to travel needs.
- 27.5 Within 20 working days of receipt of the parent's written request the Admissions and Transport Services Manager will review the original decision and send the parent a detailed written notification of the outcome of the review, setting out:
 - the nature of the decision reached;
 - how the review was conducted (including the standard followed, for example route safety assessments that have followed Road Safety GB guidance);

- information about other departments and/or agencies that were consulted as part of the process;
- what factors were considered;
- the rationale for the decision reached; and
- information about how the parent can escalate their case to stage two (if appropriate).
- 27.6 Complex Stage 1 cases may take longer than the timescale given in paragraph 27.5.

Stage 2: Review by an Independent Appeal Panel

- 27.7 A parent has 20 working days from receipt of the council's stage one written decision notification to make a written request to escalate the matter to stage two.
- 27.8 Within 40 working days of receipt of the parent's request an independent appeal panel will consider written and verbal representations from both the parent and officers involved in the case and give a detailed written notification of the outcome (within 5 working days), setting out:
 - the nature of the decision reached;
 - how the review was conducted (including the standard followed e.g. Road Safety GB);
 - information about other departments and/or agencies that were consulted as part of the process;
 - what factors were considered;
 - the rationale for the decision reached; and
 - information about the parent's right to put the matter to the Local Government Ombudsman.
- 27.9 Stage 2 appeals will be heard by a panel of three comprising of one officer, one county councillor and one independent person. All panel members receive specific training prior to undertaking their role. The training includes information to ensure an understanding of the specific needs of children with SEN and EHCPs. The Audit & Governance Committee have governance oversight of the process. The county councillor will not be the councillor for the division within which the child resides, no officer will have been involved in the previous decision making and the independent person will be drawn from the volunteers for hearing admission appeals.
- 27.10 The Clerk to the Stage 2 Appeal Panel will not be a member of the School Admissions Team or the Supported Transport Team.
- 27.11 A representative of the School Admissions Team, normally the Admissions and Transport Services Manager, will present the council's reasons for not providing transport and appellants can present a case in writing and /or in person (if the parent wishes, accompanied by a friend). The format of the appeal is set out below:
 - Presentation of the council's case by the council representative;
 - Committee members and the parent may ask questions of the LA representative;
 - Presentation of the parent's case;
 - Committee members and the council's representative may ask questions of the parent;
 - Summing up by the council's representative;

- Summing up of the parent's case;
- The LA representative, parent(s) and any friends accompanying the parent(s) leave the hearing together;
- Consideration of the case by the Panel with only the Clerk to the Panel present to record their decision and their reasoning;
- The Panel decides whether to uphold or refuse the appeal.
- 27.12 The decision of the Stage 2 Appeal Panel will be considered binding by the council and there is no further right of appeal.
- 27.13 The council will not consider requests for a further transport appeal within the school year unless there has been a significant change of circumstance.
- 27.14 Complex Stage 2 cases may take longer than the timescale given in paragraph 27.8.

Appendix 1

Schools that have opted out of the In-Year Admissions Scheme for Oxfordshire as of September 2017

- 1. The following secondary phase academy has opted out of the in-year scheme:
 - Banbury Academy (Aspirations Academy Trust).

The main point of entry for Banbury Academy is Year 7.

- 2. The following all through academy has opted out of the in-year scheme:
 - Heyford Park Free School (Heyfordian School Trust).

This school has two main points of entry, Reception and Year 7.

- 3. The following studio school has opted out of the In-Year Scheme (normal point of entry Year 10):
 - Space Studio, Banbury (Aspirations Academy Trust).

This school has a main point of entry in Year 10

- 4. The following Oxfordshire primary schools have opted out of the In-Year Scheme:
 - Ashbury with Compton Beauchamp CE Primary School;
 - St Mary & St John CE Primary School;
 - St Christopher's CE Primary School;
 - The John Henry Newman Academy;
 - St Joseph's Catholic Primary School;
 - Goring CE Primary School;
 - The Blake CE Primary School;
 - North Leigh CE Primary School.

These schools have a main point of entry in Reception.

"Split Village" Entitlement

1. Transport will be provided to the catchment/designated area school from all addresses in the contiguous built-up area of the village if more than 20% of the addresses are closest to the catchment/designated area school and the distance is over the statutory walking limit. Transport will also be provided from individual addresses to the relevant nearest school (if different) if the distance is over the statutory walking limit.

"Split Village" Entitlement Table

	Split Village" En		
Villages	Number of addresses nearest each school listed	Percentage of addresses nearest to each school listed	Catchment / nearest school
Adderbury/Twyford		noted	
Blessed George Napier	823	69.33%	Nearest
Catholic	023	09.5576	inearest
The Warriner	364	30.67%	Catchment
Total	1187	00.0770	Outomment
Total	1101		
Ascot-Under-Wychwood			
Chipping Norton	199	75.95%	Nearest
Burford	63	24.05%	Catchment
Total	262		
Dry Sandford			
Larkmead	15	65.22%	Nearest
Fitzharrys	8	34.75%	Catchment
Total	23		
Duns Tew			
Dr Radcliffe's	65	32.18%	Catchment
Middle Barton	137	67.82%	Nearest
Total	202		
Freeland		2 / 222/	
Bartholomew	580	94.62%	Catchment
Wood Green	33	5.38%	Nearest
Total	613		
Great Headley			
Great Haseley Lord William's	61	26 520/	Catchmant
		36.53%	Catchment
Wheatley Park Total	106 167	63.47%	Nearest
Total	107		
Horspath			
Wheatley Park	563	92.59%	Catchment
Oxford Spires	45	7.41%	Nearest
Total	608		

Kirtlington			
The Malborough CE	335	85.24%	Catchment
Gosford Hill	7	1.78%	Nearest
Heyford Park Free School	51	12.98%	Nearest
Total	393		
Old Boars Hill			
Matthew Arnold	35	50%	Nearest
Fitzharrys	35	50%	Catchment
Total	70		
Tadmarton			
Sibford Gower Endowed CE	62	43.97%	Catchment
	79	56.03%	Nearest
Total	141		
Twyford / Adderbury			
Blessed George Napier			
Catholic	823	69.33%	Nearest
The Warriner	364	30.67%	Catchment
Total	1187		
Yatscombe Copse			
St Gregory the Great Catholic	49	54.44%	Nearest
Fitzharrys	41	45.56%	Catchment
Total	90		

- 2. The council considers the 'village' to be the contiguous built-up area. Therefore, an address within the Civil Parish but outside the contiguous built-up area of the village does not qualify for free travel under the 'split-village' rule.
- 3. Similarly, where the village name forms part of the postal address, but the property is outside the contiguous built-up area of the village, free transport will not be provided under the 'split-village' rule.
- 4. The School Admissions Team will annually review the "spilt village" entitlement in the light of new housing developments, new routes and new schools to ensure that only villages in which more than 20% of the addresses are closest to the designated area school, and the distance is over the statutory walking limit or there is no safe walking route, are included in the list of "split villages".
- 5. Any changes to the list of "spilt villages" will be made once per year.
- 6. Once the list of "split villages" has been published in the admissions literature it will remain unchanged for that academic year.

Code of Conduct for those travelling on Home to School Transport

- 1. If you have been given a bus pass to travel on a school bus it is only for your use and must always be carried if you want to use the school transport.
- 2. If you lose your bus pass you need to tell your school's office and ask your parent to contact the Supported Transport Team.
- 3. In the morning, you and your parent are responsible for you being at the pick-up point five minutes before the schooled pick up time.
- 4. If the transport is late only wait at the pick-up point for 20 minutes and if you are late you need to remember that the school bus will not wait for late-comers.
- 5. You and your parent need an agreed plan about what you should do if transport doesn't arrive as scheduled.
- 6. Before setting out, if there is a storm, major flooding or snow, you and your parent should listen to the travel news on the radio and/or telephone the school. If the weather is poor and your parent takes you into school in the morning because the transport has not arrived remember that you may need to rely on your parent to get you home in the evening, particularly if the weather remains bad.

7. You should always:

- Treat the driver and your fellow passengers with respect.
- Do as the driver requests.
- Stay in your seat and keep your seat belt on for your safety and that of everyone else.
- Look after your possessions and the bus or other vehicle that you travel on.
- Take any litter home with you.
- Keep noise to a reasonable level.
- Report to the driver or your school anyone you see behaving badly or who is bullying others - always report this kind of behaviour.
- Do not distract the driver except in an emergency.
- Do not throw things.
- Do not carry real or replica weapons.
- Do not eat, drink or smoke (smoking is against the law for everyone on buses, taxis and trains).
- Do not use bad language to other students or to adults.
- Do not damage the vehicle if you do your parents or carers may have to pay for the damage.

Oxfordshire County Council's Proposed Post 16 Education Travel and Transport Policy for 2019/20 onwards

1. Introduction

- 1.1 The LA has a statutory duty to arrange free home to school travel for some children of compulsory school age. However, there is no universal entitlement to free or subsidised travel assistance from the council for post-16 students, including disabled students and students who have an Education. Health and Care Plan.
- 1.2 Oxfordshire County Council expects that parents and students will consider how to access the relevant college, school or training prior to seeking and accepting a place. Students are expected to use public transport where this is available and appropriate and, in normal circumstances, young people or their parents are expected to pay for any bus or rail ticket or pass. In cases of financial hardship schools and colleges operate a bursary scheme to assist students (see 1.3 below).
- 1.3 Colleges and secondary schools are provided with bursary funds by the Government to support a student with travel, clothing, books and equipment for a course. Therefore, where there is a financial difficulty, parents should approach colleges or schools for assistance through their bursary scheme.
- 1.4 Except for students attending residential special schools, beyond allowing a parent to purchase a seat on contracted transport through the "Spare Seat Scheme", the council will normally only provide assistance with travel where there is a barrier to accessing or remaining in education and where all other options have been investigated and are not available, as evidenced by the parent. Where travel assistance is provided by the council, a contribution towards costs will normally be required. This contribution is the distance based fare set out in the "Spare Seats Scheme".

2. 16 to 19 Transport Policy Statement

- 2.1 The 16 to 19 Transport Policy Statement covering young people who live in the administrative county of Oxfordshire, and who are under 19 on 31st August immediately preceding the start of the academic year, will be published annually. This document will:
 - contain details of travel provision for this age group;
 - is intended to ensure that young people can make informed choices regarding Post 16 education;
 - can be amended in year in response to complaints or a direction from the Secretary of State.

3. Independent Travel Training

3.1 Oxfordshire County Council may be able to provide Independent Travel Training, where appropriate, to assist a student. Information on the scheme can be provided by the Supported Transport Service.

4. The "Spare Seat Scheme"

- 4.1 Where transport arranged by Oxfordshire County Council already operates to a school or college there may be an opportunity to purchase a seat under the "Spare Seat Scheme" for those who are aged 16 to 19. In these circumstances the normal charges set out in the "Spare Seat Scheme" will apply.
- 4.2 The "Spare Seat Scheme" operates on contracted routes that are operated for the benefit of those who are entitled to free transport to and from school. The key points regarding this scheme are set out below:
 - The council cannot guarantee that a young person will keep the seat for longer than one full term (based on a three-term academic year).
 - Fare prices are reviewed annually
 - The parent or student, must complete an application form for the Spare Seat Scheme.
 - Parents/students are required to pay in advance for one full term's travel.
 - The price charged covers a return journey for every school day of the relevant period.
 - There will be no rebates for those deciding to travel for less than the maximum number of possible journeys per term, for example there is no rebate if a young people decides to use his/her bus pass for morning travel and returns by some other private means in the afternoon.
 - If a seat is available a bus pass will only be issued on receipt of a completed application form, and correct payment.
 - There is no guarantee that the bus will continue to run throughout a young person's time at a school, or that the place on the bus will not be withdrawn at some future date if the place is required for a young person who is entitled to free travel.
 - When there are more requests to pay for seats on a specific route than there are seats available, they will be allocated in the descending order of priority shown in the table "Priority for Spare Seats".
 - If there are more applicants than places a parent will be able to add a child's name to a waiting list. Any waiting list for a specific route will operate for no more than one academic year.

Table 1 - Priority for Spare Seats

Priority	Category
1.	Those with an Education, Health and Care naming the school
2.	Looked After Children
3.	Years 12 and 13 (if there is no available service bus route)
4.	Children in receipt of Free School Meals or whose parent /parents are in receipt of the maximum of Working Tax Credit
5.	Those who travelled on the route the previous term
6.	By year group, in ascending order of priority from Reception to Year 11 (or to Year 13 if there is an available service bus route)

^{*}Where there are more applicants than places in any of the above categories priority will be given to those living closest to the destination school (measured using the shortest designated route on Oxfordshire County Council's Geographic Information System)

4.3 The charges for 2018/19 and 2019/20 are set out in Table 2.

Table 2 - Spare Seat Fares

Spare	Seat Fares 2018/19		
Reception to Year 13Less than 3 miles	£352.99 per annum		
Reception to Year 13Over 3 miles	£657.83 per annum		
Spare Seat Fares 2019/20			
Reception to Year 13Less than 3 miles	£370.64 per annum		
Reception to Year 13Over 3 miles	£690.72 per annum		

4.4 The council's Spare Seat Scheme fares for 2020/21, 2021/22 and 2022/23 are shown in Table 3. The fares include an annual 2% inflation increase and rounding to the nearest whole number. The use of the 2% figure reflects the target inflation figure set for the Bank of England. If this target changes or transport inflation rises

beyond 2% the council reserves the right to consult on the use of a different inflation figure and the amendment of "Spare Seat Fares".

Table 3 - Spare Seat Fares for 2020/21, 2021/22 and 2022/23

Spare Seat Fares 2020/21			
Reception to Year 13Less than 3 miles	£ 378 per annum		
Reception to Year 13Over 3 miles	£705 per annum		
Spare Seat Fares 2021/22			
Reception to Year 13Less than 3 miles	£386 per annum		
Reception to Year 13Over 3 miles	£719 per annum		
Spare S	Seat Fares 2022/23		
Reception to Year 13Less than 3 miles	£394 per annum		
Reception to Year 13Over 3 miles	£733 per annum		

5. Requests for travel assistance

- 5.1 Where there is no suitable public transport, or any available vacant seats on existing contracted transport, and a young person is unable to make his/her own arrangements to attend school or college, an application can be made for transport assistance to the School Admissions Team (Transport Eligibility). Where a young person has an Education, Health and Care Plan (EHCP) in place, liaison will take place between the School Admissions and Special Educational Needs and Disability (SEND) Services to ensure the needs of the child are fully understood, as they relate to travel arrangements.
- 5.2 Financial and medical information will be needed before a decision on such a request can be reached. In addition, any support agreed will normally be subject to a financial contribution equivalent to the relevant distance related charge set out in the "Spare Seat Scheme".

- 5.3 To receive any assistance from the council, the student/student's parent must be able to demonstrate that the student attends or is due to attend the nearest suitable establishment for their post-16 education, lives more than 3 miles from the college or school, is in full-time education, and there is satisfactory evidence of:
 - an application to the college or school for financial assistance, with details of the level of support offered; and
 - the cost to them if they were to make the necessary travel arrangements; and
 - any medical condition or other circumstance that would prevent the parent making the necessary travel arrangements; and
 - low income, for example proof of receipt of the Maximum of Working Tax Benefit or eligibility for free school meals.

6. Free Travel to Out County Residential Schools for those with an Education, Health and Care (EHC) Plan

6.1 Out County Weekly Boarding

A student is eligible for free travel at the beginning and end of each term and at the beginning and end of each school week to a total of 76 single journeys per year.

6.2 Termly Boarding (3 terms per year)

Students are entitled to free travel at the beginning and end of each term and half term up to a maximum of 16 single journeys per year.

6.3 Termly Boarding (4 terms per year)

Students are entitled to free travel at the beginning and end of each term and half term up to a maximum of 16 single journeys per year

6.4 Out County 52 Week Boarding (Joint placement with another agency)

All boarders are entitled to 12 single trips home per year (broadly relating to term times). Any additional trips will be the responsibility of the other agency.

6.5 Payment of parental journeys for those with children at out county residential special schools

Payment will be made if one of the following applies:

- > attendance at their child's annual review:
- attendance at any meeting called by the council at the student's school;
- > journeys necessitated by a child's sickness or emergency medical appointments;
- an agreed journey to visit a new school placement;
- to attend up to three additional meetings per year at the school (called by the school or requested by the parents) if sanctioned by the council in advance;

> to travel with the student on train or service bus journeys if the student needs an adult escort.

6.6 Overnight Accommodation

The council will not normally reimburse the cost of overnight accommodation for parents/carers.

7. Transport Appeals/Complaints

- 7.1 An appeal against a decision to refuse travel assistance to post 16 students will be heard as set out below. Complaints regarding the Transport Statement will also be subject to the same two stage process.
- 7.2 The Local Authority publishes the appeals process on its website. This sets out the two-stage process (with paper copies available on request) for parents who wish to challenge a decision about:
 - the transport arrangements offered;
 - the young person's eligibility
 - the distance measurement in relation to statutory walking distances; and
 - the safety of the route.

Stage 1 Review by the Admissions and Transport Services Manager

- 7.3 A parent has 20 working days from receipt of the local authority's home to school transport decision to make a written request asking for a review of the decision. The written request should detail why the parent believes the decision should be reviewed and give details of any personal and/or family circumstances the parent believes should be considered when the decision is reviewed, including information from a child's EHCP they consider relevant to travel needs.
- 7.4 Within 20 working days of receipt of the parent's written request the Admissions and Transport Services Manager will review the original decision and send the parent a detailed written notification of the outcome of the review, setting out:
 - the nature of the decision reached;
 - how the review was conducted (including the standard followed, for example route safety assessments that have followed Road Safety GB guidance);
 - information about other departments and/or agencies that were consulted as part of the process;
 - what factors were considered;
 - the rationale for the decision reached; and
 - information about how the parent can escalate their case to stage two (if appropriate).

7.5 Complex Stage 1 cases may take longer than the timescale given above.

Stage two: Review by an independent appeal panel

- 7.6 A parent has 20 working days from receipt of the local authority's stage one written decision notification to make a written request to escalate the matter to stage two.
- 7.7 Within 40 working days of receipt of the parents request an independent appeal panel will consider written and verbal representations from both the parent and officers involved in the case and give a detailed written notification of the outcome (within 5 working days), setting out:
 - the nature of the decision reached;
 - how the review was conducted (including the standard followed e.g. Road Safety GB);
 - information about other departments and/or agencies that were consulted as part of the process;
 - what factors were considered;
 - the rationale for the decision reached; and
 - information about the parent's right to put the matter to the Local Government Ombudsman (see below).
- 7.8 Stage 2 appeals will be heard by a panel of three comprising of one officer, one county councillor and one independent person. All panel members receive specific training prior to undertaking their role. The training includes information to ensure an understanding of the specific needs of children with SEND and EHCPs.
- 7.9 The Clerk to the Appeals & Tribunals Sub-Committee will not be a member of the Admissions Team, the Transport Hub or the Environment & Economy Department.
- 7.10 A representative of the Admissions Team will present the LA's reasons for not providing transport and appellants can present a case in writing and /or in person (if the parent wishes, accompanied by a friend). The format of the appeal is set out below:
 - presentation of the LA's case by the LA representative;
 - committee members and the parent are able to ask questions of the LA representative;
 - presentation of the parent's case;
 - summing up by the LA representative;
 - summing up of the parent's case;
 - both the LA representative and the parent/parents friend leave the hearing together;
 - consideration of the case by the Appeals & Tribunals Sub-Committee;
 - the Appeals & Tribunals Sub-Committee makes a decision as to whether to uphold or refuse the appeal.

- 7.11 The decision of the Appeals & Tribunals Sub-Committee will be considered binding by the LA and there is no further right of appeal.
- 7.12 The LA will not consider requests for a further transport appeal within the school academic year unless here there has been a significant change of circumstance.
- 7.13 Complex Stage 2 cases may take longer than the time



16-19 Bursary Funding

Overview

A young person could get a bursary to help with education-related costs if aged 16 to 19 and:

- studying at a publicly funded school or college in England not a university or on a training course, including unpaid work experience
- A publicly funded school is one that doesn't charge for attending it.

Eligibility

The person must:

- be at least 16 and under 19 on 31 August 2018
- study at a publicly funded school or college, or be on an unpaid training course
- meet the residency requirements your school or college can check this

Vulnerable student bursary

The young person could get up to £1,200 if at least one of the following applies:

- they're in or have recently left local authority care
- they receive Income Support or Universal Credit because they are financially supporting themselves
- they receive Disability Living Allowance (DLA) in their name and either Employment and Support Allowance (ESA) or Universal Credit
- they receive Personal Independence Payment (PIP) in their own name and either ESA or Universal Credit

The young person may get the full amount if they have expenses and study full-time on a course of at least 30 weeks.

Young people may receive less than the full amount, or no bursary, if one of the following apply:

- the course is shorter than 30 weeks
- they study part time
- they have few expenses

Discretionary bursary

A school or college will have their own criteria for discretionary bursaries. They will look at individual circumstances and this usually includes family income.

Young people can apply for a discretionary bursary if they are over 19 and either:

- continuing on a course they started aged 16 to 18 (known as being a '19+ continuer')
- have an Education, Health and Care Plan (EHCP)

How to claim

A young person should apply to their school, college or training provider. This needs to be done once the young person knows where they will be studying or training.

It may be necessary for a young person to reapply for a bursary for each year of their course.

Short Break Transport for Disabled Children and Young People

Short Break Transport - Criteria

Purpose: The purpose of this funding is primarily to support access to holiday activities for children aged 5 – 17 years who have the most complex needs and/or identified as vulnerable families who do not have access to transport.

Criteria:

Criteria:
1. All funding is subject to the availability of funding from Oxfordshire County Council (OCC). Funding is limited and will be assessed on a needs basis and as applications are received.
2. Transport funding will be prioritised for:
$\hfill\Box$ Children/young people aged 5 $-$ 17 years who have the most complex needs and/or identified as vulnerable families.
$\hfill \square$ Where there is no other alternative and without which the child/young person would otherwise be unable to access provision.
□ Access to holiday activity clubs
□ Other applications e.g. to/from youth groups or weekend activities should be requested as for the holiday club but please discuss with Kay Willis prior to application .
3. Except in exceptional circumstances (contact Kay Willis to discuss) it is unlikely that applications will be considered to support:
 □ Families who are working or who have access to a car in the family. □ Children accessing activities on more than 2/3 days a week □ Children attending after school activities. (Access to after school activities should be applied for through the SEN transport scheme unless otherwise discussed). □ Eligibility for funded transport for after school activities from Short Break transport budget is restricted to:
o Children where there are identified safeguarding concerns or high CIN concerns and where the after school activities will improve child outcomes
o Families who cannot provide transport because of post-operative issues (affecting

o Confirmation will be required that the request has been agreed by a disability team

child or parent) or significant ill health preventing the parent from driving

manager.

- 4. The funding can only be used for children who live in Oxfordshire. It can be used for them to attend play, childcare or leisure provision outside Oxfordshire (if applicable and in exceptional circumstances when there is no other alternative.)
- 5. Applications must be received **at least TWO weeks** before the start of the requested transport (unless previously agreed).
- 6. Applications are made online and must include
- a. **All** details of the specific needs and requirements of the child must be included (this includes any risk assessment for the child) in the on-line booking form in order that the appropriate taxi provider can be found. Once the transport is allocated to a company, the taxi drivers will receive the risk assessments for each child
- b. Clear details of dates, times, pick-up, delivery and collection information and contact details of the group they are attending and a named person.
- 2 of 2 Short Break Transport Criteria revised 14/11/2016 Jo Roberts

Short Break Transport for Disabled Children and Young People

- **c.** Any specific requirements for individual children in regards to the taxi company to be used or the driver/escort (e.g. female) can **only** be added with the agreement and **approval of your Manager and you would need to add that to your application** and then reasons why.
- d. Reasons the transport is required.

Disability Services Development Manager

7. Applications can be made by OSLOs, OCC's Children's Disability Teams or Pauline MacKinnon (Disability Information Officer, OxonFIS) and other identified named professionals or providers as agreed by Kay Willis.

These criteria can only be varied in very exceptional circumstances, in consultation with and agreed by Kay Willis (prior to application). Kay Willis is the
☐ fund transport for residential holidays
☐ fund transport for activities/provision for children during the school/education day
□ make payments directly to individuals
☐ Fund transport across more than one financial year
8. The scheme cannot :

